

# DuPage Water Commission



Annual Financial Report

For the Fiscal Year Ended  
April 30, 2011

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

ANNUAL FINANCIAL REPORT

For the Year Ended  
April 30, 2011

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS  
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## INTRODUCTORY SECTION

**DU PAGE WATER COMMISSION  
ELMHURST, ILLINOIS**

**PRINCIPAL OFFICIALS**

**April 30, 2011**

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General Manager	Mr. John F. Spatz, Jr.
Financial Administrator	Vacant
Staff Attorney	Ms. Maureen Crowley
Manager of Operations	Mr. Terrance McGhee

Commission administrative offices are located at:

600 East Butterfield Road  
Elmhurst, IL 60126

## FINANCIAL SECTION



998 Corporate Boulevard • Aurora, IL 60502

INDEPENDENT AUDITOR'S REPORT

Members of the Board of Commissioners  
DuPage Water Commission  
Elmhurst, Illinois

We have audited the basic financial statements of the DuPage Water Commission, as of and for the year ended April 30, 2011, as listed in the accompanying table of contents. These basic financial statements are the responsibility of the DuPage Water Commission's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the DuPage Water Commission, as of April 30, 2011, and the changes in its financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and other required supplementary information listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The financial information listed as supplemental data in the accompanying table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the DuPage Water Commission. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory section listed in the table of contents was not audited by us, and accordingly, we do not express an opinion thereon.

A handwritten signature in black ink, appearing to read "J. L. P.", is positioned in the upper right quadrant of the page.

Aurora, Illinois  
July 29, 2011

GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

**DuPage Water Commission  
Management's Discussion and Analysis**

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This section of the DuPage Water Commission's annual financial report presents our discussion and analysis of the Commission's financial performance during the fiscal year ending April 30, 2011.

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The Commission's basic financial statements are comprised of the following components: Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets, Statement of Cash Flows and Notes to the Financial Statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The Statement of Net Assets presents information on all the Commission's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Assets present information showing how the Commission's net assets changed during the most recent fiscal year. Both the Statement of Net Assets and the Statement of Revenues, Expenses and Changes in Net Assets include all the assets and liabilities of the Commission. The statements are presented using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies.

The Statement of Cash Flows provides information on the Commission's gross sources and uses of cash during the fiscal year.

The Notes to the Financial Statements generally provide more detailed information about the Commission's assets, liabilities, net assets and operations, as well as summarize the Commission's significant accounting policies.

**FINANCIAL OPERATIONS SUMMARY**

With revenues and contributions of \$91.2 million and expenses totaling \$90.1 million, the Commission's net assets increased by \$1.1 million in fiscal year 2011 to \$323.0 million. Restricted net assets and net assets invested in property, plant and equipment were \$34.1 million and \$297.1 million, respectively.

**FINANCIAL ANALYSIS**

**Changes in Net Assets.** The table on page 2 presents information on the Commission's assets and liabilities, with the difference between the two reported as net assets. Net capital assets represent the total of assets capitalized less accumulated depreciation. The decrease in capital assets of \$3.1 million is due to investment in new construction of \$3.8 million, offset by depreciation expense of \$6.9 million.

The Commission is constructing emergency generation at the Lexington Pump Station. The City of Chicago has agreed to pay a portion back to the Commission through a 10 percent credit in water costs paid by the Commission. Net assets invested in capital assets, net of related debt increased \$11.8 million from the prior year. This is due to the \$3.1 million decrease in capital assets mentioned above coupled with a net decrease of \$14.9 million in debt used to finance capital assets.

Restricted net assets increased by \$7.5 million from the prior year. For more information see Note 8, in the notes to the financial statements.

(See independent auditor's report.)

	2011	2010	INCREASE (DECREASE)	% CHANGE
<b>Assets</b>				
Current:				
Unrestricted cash and investments	\$ 26,837,754	\$ 14,716,163	\$ 12,121,591	82.4%
Restricted cash and investments	43,167,288	39,331,143	3,836,145	9.8%
Receivables	14,851,840	11,554,268	3,297,572	28.5%
Other Assets	5,530,589	10,298,759	(4,768,170)	-46.3%
Non-current:				
Other Assets	266,137	226,798	39,339	17.3%
Long term loan receivable	5,000,569	5,637,192	(636,623)	-11.3%
Land and construction in progress	41,200,486	38,126,603	3,073,883	8.1%
Capital assets, net of depreciation	338,473,794	344,641,100	(6,167,306)	-1.8%
<b>Total assets</b>	<b>475,328,457</b>	<b>464,532,026</b>	<b>10,796,431</b>	<b>2.3%</b>
<b>Liabilities</b>				
Current:				
Payables and accrued liabilities	7,714,603	15,655,813	(7,941,210)	-50.7%
Customer deposits	648,884	697,162	(48,278)	-6.9%
Notes payable	70,000,000	30,000,000	40,000,000	133.3%
Bonds payable	10,565,000	22,460,026	(11,895,026)	-53.0%
Accrued interest	2,130,242	2,358,877	(228,635)	-9.7%
Unearned revenue	139,874	138,637	1,237	0.9%
Non-current:				
Unearned revenue	1,664,791	1,805,902	(141,111)	-7.8%
Other liabilities	46,766	44,637	2,129	4.8%
Bonds payable	59,402,918	69,413,439	(10,010,521)	-14.4%
<b>Total liabilities</b>	<b>152,313,078</b>	<b>142,574,493</b>	<b>9,738,585</b>	<b>6.8%</b>
<b>Net assets</b>				
Invested in capital assets, net of related debt	297,141,079	285,357,700	11,783,379	4.1%
Restricted	34,115,788	26,597,792	7,517,996	28.3%
Unrestricted	(8,241,488)	10,002,041	(18,243,529)	-182.4%
<b>NET ASSETS</b>	<b>\$ 323,015,379</b>	<b>\$ 321,957,533</b>	<b>\$ 1,057,846</b>	<b>0.3%</b>

(See independent auditor's report.)

A comparative summary of the changes in net assets is presented below.

**Revenues and Expenses.** The table which follows presents a comparative summary of revenues and expenses. The most significant source of revenues for the Commission continues to be from water sales. Water sales for fiscal year 2011 were 28.11 billion gallons versus 27.96 billion gallons last fiscal year. There were no major new customers. The average charter customer water rate increased from \$1.48 per thousand gallons to \$1.84 per thousand gallons for fiscal year 2011. Due to the rate increase, water revenue increased by \$10.3 million or 20.9%.

The Commission's sales tax revenues increased by \$1.7 million or 6.0 % as the local economy began recovering. Sales taxes were used to make all general obligation bond payments in fiscal year 2011. In addition, \$7.1 million of sales tax funds were used to reduce the customers' fixed cost payments for fiscal year 2011 by 50%. This practice started in fiscal year 1998 and has continued through fiscal year 2011.

Statement 31 of the Governmental Accounting Standards Board requires investments be reported at fair market value. Investment income decreased \$0.1 million from the prior year due to a further decline in investment yield rates.

Water distribution costs remain the highest expense in the Commission's operations. Water distribution costs increased \$6.1 million mainly due to the City of Chicago increasing their water rate charged to their customers.

(See independent auditor's report.)

**COMPARATIVE SUMMARY OF REVENUES AND EXPENSES**  
For Fiscal Years Ending April 30

	2011	2010	INCREASE (DECREASE)	% CHANGE
<b>REVENUES</b>				
Operating:				
Water sales - all categories	\$ 59,785,622	\$ 49,455,186	\$ 10,330,436	20.9%
Other	16,453	65,682	(49,229)	-75.0%
Non-operating:				
Sales tax	30,780,825	29,046,664	1,734,161	6.0%
Investment income	253,179	360,738	(107,559)	-29.8%
<b>Total Revenue</b>	<b>90,836,079</b>	<b>78,928,270</b>	<b>11,907,809</b>	<b>15.1%</b>
<b>EXPENSES</b>				
Operating:				
Water supply costs	63,717,280	57,594,500	6,122,780	10.6%
Depreciation	6,878,751	6,880,364	(1,613)	0.0%
Personnel services	3,373,895	3,880,010	(506,115)	-13.0%
All other expenses	1,784,792	2,908,826	(1,124,034)	-38.6%
Non-operating:				
Bond interest	6,755,941	6,054,573	701,368	11.6%
Intergovernmental Expense - City of Chicago	7,199,344	9,482,833	(2,283,489)	-24.1%
Loss from loan to charter customer	425,000	-	425,000	N/A
<b>Total Expense</b>	<b>90,135,003</b>	<b>86,801,106</b>	<b>3,333,897</b>	<b>3.8%</b>
Income before non-operating items	701,076	(7,872,836)	8,573,912	N/A
Contributions	356,770	487,959	(131,189)	-26.9%
<b>Changes in net assets</b>	<b>\$ 1,057,846</b>	<b>\$ (7,384,877)</b>	<b>\$ 8,442,723</b>	<b>N/A</b>
<b>Net assets, May 1</b>	<b>321,957,533</b>	<b>329,342,410</b>		
<b>Net assets, April 30</b>	<b>\$ 323,015,379</b>	<b>\$ 321,957,533</b>		

(See independent auditor's report.)

## CAPITAL ASSETS AND DEBT ADMINISTRATION

**Capital Assets.** The Commission's capital assets before depreciation totaled \$499.6 million in fiscal year 2011.

### COMPARATIVE SUMMARY OF CHANGES IN CAPITAL ASSETS For Fiscal Years Ending April 30

	2011	2010	INCREASE (DECREASE)	% CHANGE
Land and permanent easements	\$ 11,728,902	\$ 11,728,902	\$ -	0.0%
Construction in progress	29,471,584	26,397,701	\$ 3,073,883	11.6%
Water mains	290,434,945	294,982,914	(4,547,969)	-1.5%
Buildings and other structures	45,929,867	47,392,143	(1,462,276)	-3.1%
Pumping equipment	1,917,595	2,095,384	(177,789)	-8.5%
Office furniture and equipment	35,669	64,374	(28,705)	-44.6%
Vehicles and other equipment	155,718	106,285	49,433	46.5%
<b>Total capital assets, net</b>	<b>\$ 379,674,280</b>	<b>\$ 382,767,703</b>	<b>\$ (3,093,423)</b>	<b>-0.8%</b>

Detailed information about the Commission's capital assets is presented in the Notes to the Financial Statements.

**Debt Administration.** Account requirements under the revenue bond ordinance were met each month of the fiscal year.

At fiscal year-end the Operations and Maintenance Reserve Account and the Depreciation Account were overfunded by \$222,107 and \$1,756,680 respectively. The general Account balance was \$14.3 million, which included a \$13.0 million reserve established as Commission policy in July, 2010 for Emergency Repairs and Other Contingencies.

The final principal and interest payments for the general obligation bonds were made on September 1, 2010 and March 1, 2011. All general obligation bond principal and interest payments were 100% funded through the Commission's sales tax proceeds. Property taxes for these bond payments have been abated annually since 1986.

The required revenue bond principal and interest payments were made on time from funds set aside during fiscal year 2011. On April 30, 2011, remaining revenue bond principal outstanding was \$72.0 million.

On December 21, 2009, the Commission issued a \$30 million certificate of debt to fund ongoing construction projects and purchase water from the City of Chicago. Another \$40 million certificate of debt was issued in May, 2010 for the same purposes. Both of these one-year debt obligations were extended for periods of five years from their initial due date during fiscal year 2011.

(See independent auditor's report.)

**COMPARATIVE SUMMARY OF CHANGES IN OUTSTANDING BONDED AND CERTIFICATE OF DEBT  
For Fiscal Years Ending April 30**

	2011	2010	INCREASE (DECREASE)	% CHANGE
Certificate of debt	\$ 70,000,000	\$ 30,000,000	\$ 40,000,000	n/a
General obligation bonds	-	12,465,000	(12,465,000)	-100.0%
Water revenue bonds	72,030,000	82,090,000	(10,060,000)	-12.3%
<b>Total outstanding bonded debt</b>	<b>\$ 142,030,000</b>	<b>\$ 124,555,000</b>	<b>\$ 17,475,000</b>	<b>14.0%</b>

Detailed information about the Commission's debt is presented in the Notes to the Financial Statements.

**INVESTMENT PORTFOLIO**

The Commission's investment portfolio totaled \$69.9 million. At the end of the fiscal year, the portfolio was earning 0.21%. The benchmark yield adopted by the Commission was 0.41%.

Commission funds were invested as follows at April 30, 2011: United States treasury obligations (16 %), the Illinois Funds investment pool (82%) and money market funds (2 %).

**OTHER FINANCIAL INFORMATION**

The Commission joined with the County of DuPage and the municipalities within the county to solve a water quality issue involving unincorporated areas not presently receiving a Lake Michigan water supply. As a wholesale distributor of Lake Michigan water, the Commission is not able to directly address this issue. However, the Commission agreed to make long-term, low-interest loans available to customer municipalities, retailers of Lake Michigan water, to extend their systems to serve county areas having water quality issues. The full extent of this contamination is unknown at this time. However, the Commission has committed to provide loans totaling not more than \$10 million toward mitigating the problem.

**REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the DuPage Water Commission's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to John Spatz, General Manager, DuPage Water Commission, 600 E. Butterfield Road, Elmhurst, IL 60126-4642, (630) 834-0100. E-mail requests should be sent to [spatz@dpwc.org](mailto:spatz@dpwc.org).

(See independent auditor's report.)

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

STATEMENT OF NET ASSETS

April 30, 2011

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CURRENT ASSETS	
Cash and cash equivalents	\$ 26,837,754
Restricted cash and cash equivalents	32,187,288
Restricted investments	10,980,000
Receivables	
Water sales	7,238,021
Accrued interest	267,638
Sales tax	7,346,181
Due from other governments	5,037,644
Inventory	167,080
Prepaid expenses and deposits	<u>325,865</u>
Total current assets	<u>90,387,471</u>
NONCURRENT ASSETS	
Unamortized bond issuance costs	<u>151,137</u>
Unamortized note issuance costs	<u>115,000</u>
Long-term loans receivable	<u>5,000,569</u>
Capital assets	
Not being depreciated	41,200,486
Being depreciated	458,425,074
Less accumulated depreciation	<u>(119,951,280)</u>
Net capital assets	<u>379,674,280</u>
Total noncurrent assets	<u>384,940,986</u>
Total assets	<u>475,328,457</u>

(This statement is continued on the following page.)

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

STATEMENT OF NET ASSETS (Continued)

April 30, 2011

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CURRENT LIABILITIES	
Unearned revenue	\$ 139,874
Contract retentions	1,256,775
Customer deposits	648,884
Accounts payable	3,906,159
Accrued liabilities	2,364,196
Compensated absences	187,473
Revenue refunding bonds payable	10,565,000
Accrued interest payable	<u>2,130,242</u>
Total current liabilities	<u>21,198,603</u>
LONG-TERM LIABILITIES	
Other postemployment benefits obligation	46,766
Unearned revenue	1,664,791
Revenue refunding bonds payable, net	59,402,918
Notes payable	<u>70,000,000</u>
Total long-term liabilities	<u>131,114,475</u>
Total liabilities	<u>152,313,078</u>
NET ASSETS	
Invested in capital assets, net of related debt	297,141,079
Restricted by bond ordinances	34,115,788
Unrestricted	<u>(8,241,488)</u>
TOTAL NET ASSETS	<u>\$ 323,015,379</u>

See accompanying notes to financial statements.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN NET ASSETS

For the Year Ended April 30, 2011

<b>OPERATING REVENUES</b>	
Water sales	
Operations and maintenance costs	\$ 51,717,706
Fixed costs	7,146,217
Customer differential	921,699
Other income	16,453
	<u>59,802,075</u>
<b>OPERATING EXPENSES</b>	
Water supply costs	63,717,280
Personal services	3,373,895
Insurance	571,685
Professional and contractual services	642,075
Administrative costs	571,032
	<u>68,875,967</u>
OPERATING INCOME (LOSS) BEFORE DEPRECIATION	(9,073,892)
DEPRECIATION	<u>6,878,751</u>
OPERATING INCOME (LOSS)	<u>(15,952,643)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Sales tax	30,780,825
Investment income	253,179
Intergovernmental expense	(7,199,344)
Interest and other charges	(6,755,941)
Loss from loan to charter customer	(425,000)
	<u>16,653,719</u>
NET INCOME BEFORE CONTRIBUTIONS	701,076
Contributions	<u>356,770</u>
CHANGE IN NET ASSETS	1,057,846
NET ASSETS, MAY 1	<u>321,957,533</u>
NET ASSETS, APRIL 30	<u><u>\$ 323,015,379</u></u>

See accompanying notes to financial statements.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

STATEMENT OF CASH FLOWS

For the Year Ended April 30, 2011

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CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from customers	\$ 61,524,413
Cash payments to suppliers	(71,585,734)
Cash payments to employees	(3,382,457)
Other cash receipts	<u>16,453</u>
Net cash from operating activities	<u>(13,427,325)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Cash received from sales taxes	30,498,280
Cash payments for intergovernmental expenses	<u>(7,199,344)</u>
Net cash from noncapital financing activities	<u>23,298,936</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Interest paid on revenue bonds	(4,600,785)
Interest paid on general obligation bonds	(728,557)
Interest paid on notes payable	(1,656,111)
Proceeds from notes issued	40,000,000
Principal paid on revenue bonds	(10,060,000)
Principal paid on general obligation bonds	(12,465,000)
Construction and purchases of capital assets	<u>(5,201,283)</u>
Net cash from capital and related financing activities	<u>5,288,264</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest on investments	5,249
Proceeds from sale of investments	14,141,106
Purchase of investments	<u>(11,228,809)</u>
Net cash from investing activities	<u>2,917,546</u>
NET INCREASE IN CASH AND CASH EQUIVALENTS	18,077,421
CASH AND CASH EQUIVALENTS, MAY 1	<u>40,947,621</u>
CASH AND CASH EQUIVALENTS, APRIL 30	<u>\$ 59,025,042</u>
CASH AND CASH EQUIVALENTS - STATEMENT OF NET ASSETS	
Cash and cash equivalents	\$ 26,837,754
Restricted cash and cash equivalents	<u>32,187,288</u>
TOTAL CASH AND CASH EQUIVALENTS - STATEMENT OF NET ASSETS	<u>\$ 59,025,042</u>

(This statement is continued on the following page.)

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

STATEMENT OF CASH FLOWS (Continued)

For the Year Ended April 30, 2011

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RECONCILIATION OF OPERATING INCOME (LOSS)	
TO NET CASH FLOWS FROM OPERATING ACTIVITIES	
Operating income (loss)	\$ (15,952,643)
Adjustments to reconcile operating income (loss) to net cash from operating activities	
Depreciation	6,878,751
Changes in assets and liabilities	
Decrease in water sales receivable	(2,767,097)
Increase in prepaid expenses and deposits	74,130
Increase in due from other governments	4,694,040
Decrease in deferred revenue	(139,874)
Decrease in accounts payable	(5,614,561)
Decrease in accrued liabilities and compensated absences	(553,922)
Increase in other postemployment benefits obligation	2,129
Decrease in customer deposits	<u>(48,278)</u>
NET CASH FROM OPERATING ACTIVITIES	<u>\$ (13,427,325)</u>
NONCASH CAPITAL AND RELATED	
FINANCING ACTIVITIES	
Contributions	<u>\$ 356,770</u>

See accompanying notes to financial statements.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

NOTES TO FINANCIAL STATEMENTS

April 30, 2011

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The DuPage Water Commission (the Commission) is a county water commission, body politic and corporate, political subdivision and unit of local government, in DuPage County, Illinois, existing and operating under the Water Commission Act of 1985 (70 ILCS 3720), effective July 30, 1985, as amended (the 1985 Commission Act). The Commission declared the official start of operations on May 1, 1992.

The Board of Commissioners consists of 13 members. Seven of the Board members are appointed by the DuPage County Board Chairman with the advice and consent of the County Board. One of these appointees is designated as Chairman of the Commission and must be approved by the Board of Commissioners. The other six Board members are appointed by vote of the mayors of municipalities within the DuPage County districts.

The purpose and objectives of the Commission are:

- a. To provide water to municipalities and other customers within DuPage County.
- b. To plan, construct, acquire, develop, operate, maintain, and/or contract for facilities for receiving, storing, and transmitting water from Lake Michigan for the principal use and mutual benefit of the municipalities and other customers.
- c. To provide adequate supplies of such water on an economical and efficient basis for the municipalities and other customers.
- d. To provide a forum for discussion, study development, and implementation of recommendations of mutual interest regarding water distribution and supply facilities within DuPage County.

The primary authority to designate management, influence operations, formulate budgets, and set water rates rests with the Board of Commissioners. Significant matters that require Board action include setting water rates, borrowing funds, amending the Chicago Water Supply Contract or Commission by-laws, and employing the general manager, treasurer, financial administrator, and professional contractors. These significant matters must carry a majority vote of all commissioners, which majority must contain at least one-third of the DuPage County appointed Board members and 40% of the municipality appointed Board members.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The financial statements of the Commission have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Commission's accounting policies are described below.

a. Reporting Entity

The Commission is considered to be a primary government pursuant to GASB Statement No. 14 since it is legally separate and fiscally independent. These financial statements include all functions, programs, and activities under the control of the Board of Commissioners.

b. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. Proprietary fund operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

The accrual basis of accounting is utilized by proprietary funds. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Operating revenues/expenses include all revenues/expenses directly related to providing enterprise fund services. Nonoperating revenues/expenses are incidental to the operation of the fund.

c. Fund Accounting

Enterprise Funds

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the Commission is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the Commission has decided that periodic determination of revenues earned, expenses incurred, and net income or loss is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS (Continued)

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

d. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Commission's proprietary funds consider all certificates of deposit with a maturity of one year or less and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

e. Investments

Investments with a maturity of one year or less when purchased are stated at cost or amortized cost. Investments and negotiable certificates of deposits with a maturity date greater than one year from the date of purchase are recorded at fair value.

f. Accounts Receivable

Customer receivables are recorded as receivables and revenues at their original invoice amount. Management has determined no allowance for uncollectible accounts necessary as of April 30, 2011. A receivable is considered to be past due if any portion of the receivable balance is outstanding for more than 40 days.

g. Prepaid Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report, if any, are recorded as prepaid expenses.

h. Inventory

Inventories are accounted for at cost, using the first-in/first-out (FIFO) method.

i. Restricted Cash and Cash Equivalents and Investments

Restricted cash and cash equivalents and investments represent those assets which are required to be held separately from other Commission investments as mandated by the revenue bond indentures and as self-imposed by ordinance or resolution by the Board of Commissioners.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS (Continued)

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

j. Capital Assets - Property, Plant, and Equipment

Property, plant, and equipment are recorded at cost. If actual cost cannot be determined, estimated historical cost is used; donated capital assets are valued at their estimated fair market value on the date donated. Capital assets are defined by the Commission as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Depreciation of property, plant, and equipment has been provided for over the estimated useful lives using the straight-line method. Estimated useful lives are as follows:

Water mains	80 years
Buildings and other structures	40 years
Pumping equipment	30 years
Office furniture and equipment	3 - 10 years
Vehicles and other equipment	5 - 25 years

Maintenance and repairs are charged to expense in the year incurred. Expenses that extend the useful life or increase productivity of property, plant, and equipment are capitalized.

k. Bond Issuance Costs, Bond Discounts, Bond Premiums, and Losses on Refundings

Bond issuance costs, bond discounts, bond premiums, and losses on refundings are deferred and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Bond discounts and losses on refundings are presented as a reduction of the face amount of bonds payable whereas issuance costs are recorded as deferred charges; bond premiums are presented as an addition to the face amount of bonds payable.

l. Unamortized Losses on Refundings

In accordance with GASB Statement No. 23, *Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities*, the Commission amortizes losses on the bond refundings over the shorter of the term of the refunding bonds or the term of the refunded bonds.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS (Continued)

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

m. Compensated Absences

Employees earn vacation based on their anniversary date with the Commission. Earned vacation may be accumulated and is payable to the employee upon termination of employment and, therefore, is accrued through April 30. Accumulated sick leave is not reimbursable upon termination of employment and, therefore, is not accrued.

n. Unearned Revenue

Payments from member communities due in subsequent years and received in the current year are reported as unearned revenue.

o. Net Assets

Restricted net assets represent amounts required to be segregated by bond ordinance provisions. None of the net assets are restricted as a result of enabling legislation adopted by the Commission. Invested in capital assets, net of related debt represents the net book value of capital assets less long-term debt principal outstanding issued to construct or acquire capital assets.

p. Accounting Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

q. GASB Pronouncement

The Commission has elected, under the provisions of GASB Statement 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, to apply all applicable GASB pronouncements and all FASB Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS

The Commission's investment policy limits investments of the Commission's funds to the following: (a) direct or fully guaranteed obligations of the U.S. Government; (b) fully guaranteed obligations of certain U.S. federally chartered agencies; (c) interest-bearing demand or time deposits in banks and savings and loan associations; (d) short-term obligations of U.S. corporations with assets exceeding \$500,000,000 and with a rating of AAA1, 2, or 3; (e) money market mutual funds whose portfolio consists solely of U.S. Government obligations; (f) the Illinois Funds Investment Pool of the State of Illinois; and (g) repurchase agreements. The Revenue Bond Ordinance restricts funds held in the Interest and Principal accounts of the Water Fund to only investments in (a), as described above. The Revenue Bond Ordinance also restricts funds held in the Debt Service Reserve Account in the Water Fund to only investments in (a) and (b), as described above.

It is the policy of the Commission to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Commission and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety, liquidity, and rate of return.

a. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Commission's deposits may not be returned to it. The Commission's investment policy allows for the pledging of collateral for all bank balances in excess of federal depository insurance, with collateral held by a third-party under a trust agreement or safekeeping agreement.

b. Investments

The following table presents the investments and maturities of the Commission's debt securities as of April 30, 2011:

Investment Type	Investment Maturities in Years				
	Fair Value	Less than 1	1-5	6-10	Greater than 10
U.S. Treasury notes	\$ 10,980,000	\$ 10,980,000	\$ -	\$ -	\$ -
Money market funds	1,181,165	1,181,165	-	-	-
Illinois Funds	57,697,541	57,697,541	-	-	-
<b>TOTAL</b>	<b>\$ 69,858,706</b>	<b>\$ 69,858,706</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

2. DEPOSITS AND INVESTMENTS (Continued)

b. Investments (Continued)

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Commission limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for short and long-term cash flow needs while providing a reasonable rate of return based on the current market. The investment policy does not address the length of maturities of investments, except for commercial paper.

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Commission limits its exposure to credit risk by primarily investing in U.S. Government obligations and external investment pools. The money market fund is not rated.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Commission will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Commission's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by an independent third-party custodian in the Commission's name and evidenced by safekeeping receipts. Money market funds are not subject to custodial credit risk.

Concentration of credit risk is the risk of loss due to a high percentage of the Commission's investments being invested in one type of investment. The Commission's investment policy places no limit on the amount the Commission may invest in any one issuer, except for certificates of deposit. More than 5% of the Commission's investments are in U.S. Treasury Notes.

3. LOANS RECEIVABLE

On April 25, 2002, the Commission approved a motion for a proposed agreement to make long-term, low-interest loans available to Charter Customer municipalities for the purpose of providing financing under certain circumstances to future customers who presently live in areas of DuPage County not presently served by the Commission. Three intergovernmental agreements with Charter Customers were made during 2003-2007. Two of the loans are to be repaid in 13 installments, commencing in 2011 and continuing through 2023. The third loan is to be repaid in 13 installments, commencing in 2014 and continuing through 2026. Interest at a rate of 2% per annum shall be paid annually until the principal balance of the loan has been paid in full. During the fiscal year, one Charter customer repaid the loan balance outstanding. As of April 30, 2011, loans totaling \$5,000,569 are due from the customers.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

3. LOANS RECEIVABLE (Continued)

On July 26, 2011, the Commission executed a settlement agreement with a Charter customer that allowed for the Commission to receive accelerated payments of \$4,363,000 of the \$4,788,000 loan by the end of July 2011 in exchange for releasing the chartered customer of the remaining balance. Therefore, the following schedule of loans receivable reflects the payments due as a result of the agreement.

Payments due from Charter Customers are as follows:

Fiscal Year Ending April 30	Principal	Interest	Total
2012	\$ 4,363,000	\$ 12,751	\$ 4,375,751
2013	-	12,751	12,751
2014	49,044	12,751	61,795
2015	49,044	11,771	60,815
2016	49,044	10,790	59,834
2017 - 2021	245,219	39,235	284,454
2022 - 2026	245,218	14,713	259,931
<b>TOTAL</b>	<b>\$ 5,000,569</b>	<b>\$ 114,762</b>	<b>\$ 5,115,331</b>

4. CAPITAL ASSETS

	Balances May 1	Additions	Retirements	Balances April 30
Capital assets not being depreciated				
Land and permanent easements	\$ 11,728,902	\$ -	\$ -	\$ 11,728,902
Construction in progress	26,397,701	3,694,385	620,502	29,471,584
Total capital assets not being depreciated	38,126,603	3,694,385	620,502	41,200,486
Capital assets being depreciated				
Water mains	363,967,660	-	-	363,967,660
Buildings and other structures	82,724,986	620,502	-	83,345,488
Pumping equipment	5,580,563	-	-	5,580,563
Office furniture and equipment	4,950,267	-	-	4,950,267
Vehicles and other equipment	542,860	90,943	52,707	581,096
Total capital assets being depreciated	457,766,336	711,445	52,707	458,425,074

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

4. CAPITAL ASSETS (Continued)

	Balances			Balances
	May 1	Additions	Retirements	April 30
Less accumulated depreciation				
Water mains	\$ 68,984,746	\$ 4,547,969	\$ -	\$ 73,532,715
Buildings and other structures	35,332,843	2,082,778	-	37,415,621
Pumping equipment	3,485,179	177,789	-	3,662,968
Office furniture and equipment	4,885,893	28,705	-	4,914,598
Vehicles and other equipment	436,575	41,510	52,707	425,378
Total accumulated depreciation	113,125,236	6,878,751	52,707	119,951,280
Total capital assets being depreciated, net	344,641,100	(6,167,306)	-	338,473,794
CAPITAL ASSETS, NET	\$ 382,767,703	\$ (2,472,921)	\$ 620,502	\$ 379,674,280

5. WATER CONTRACT WITH THE CITY OF CHICAGO

The Commission has entered into a 40-year contract (from March 19, 1984) with the City of Chicago, Illinois (the Chicago Contract), under which the City of Chicago (the City) has agreed to supply all of the Commission's water requirements, up to 1.7 times the year's annual average day amount, with water of such quality as will meet or exceed applicable standards of the state and federal governments. The Chicago Contract provides that the cost of water to the Commission is furnished by the City through meters.

The Commission is obligated to purchase a minimum amount of water; such minimum is 50% of the aggregate Illinois Department of Natural Resources allocations. In fiscal 2011, the Commission purchased 28.6 billion gallons of water from the City, which equaled 82.2% of the aggregate Illinois Department of Natural Resources allocations.

The Commission is constructing improvements regarding electrical generation facilities and a solar photovoltaic system at the Lexington pumping station. The City will reimburse the Commission a maximum of (a) 50% of the cost of designing and constructing the two replacement variable frequency drives, (b) \$4,000,000 plus 100% of the cost of designing and constructing the solar photovoltaic system over and above the sum of \$8,000,000, and (c) \$8,500,000 which amount represents the average generation cost per average daily pumping capacity at the pumping stations where the City has already constructed backup generation. The City's total obligation for items (a), (b), and (c) cannot exceed \$15,000,000. The City will reimburse the Commission monthly for such costs through a 10% credit against the Commission's water purchases from the City. Upon completion, the facilities will be conveyed to the City.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

6. RISK MANAGEMENT

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; injuries to and illnesses of the Commission's employees. These risks, along with medical claims for employees and retirees, are provided for through insurance purchased from private insurance companies.

There have been no reductions in the Commission's insurance coverage for any of its programs since the prior fiscal year. Settlements have not exceeded insurance coverage during the current year or prior three fiscal years.

7. LONG-TERM DEBT

a. A schedule of changes in long-term obligations payable is as follows:

	Balances			Balances		Due
	May 1	Issuances	Retirements	April 30	Within	One Year
Other postemployment benefits obligation	\$ 44,637	\$ 2,129	\$ -	\$ 46,766	\$ -	-
Notes payable	30,000,000	40,000,000	-	70,000,000	-	-
General obligation refunding bonds	12,465,000	-	12,465,000	-	-	-
Unamortized premium	79,739	-	79,739	-	-	-
Unamortized loss on refunding	(144,713)	-	(144,713)	-	-	-
Total general obligation bonds	12,400,026	-	12,400,026	-	-	-
Revenue refunding bonds	82,090,000	-	10,060,000	72,030,000	10,565,000	-
Unamortized premium	1,781,270	-	544,226	1,237,044	-	-
Unamortized loss on refunding	(4,397,831)	-	(1,098,705)	(3,299,126)	-	-
Total revenue bonds	79,473,439	-	9,505,521	69,967,918	10,565,000	-
TOTAL	\$ 121,918,102	\$ 40,002,129	\$ 21,905,547	\$ 140,014,684	\$ 10,565,000	-

b. Notes Payable

On December 21, 2009, the Commission issued \$30,000,000 Debt Certificates, Series 2009 to provide for the acquisition of water and for improvements and extensions to the existing facilities of the Commission. Principal is due in one installment on December 21, 2015; with a variable rate of interest that is determined and reset annually (2.5% as of April 30, 2011), and also by allowing optional redemption and prepayments, in whole and in part, on any semiannual interest payment date. As of April 30, 2011, \$30,000,000 principal was outstanding.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS (Continued)

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7. LONG-TERM DEBT (Continued)

b. Notes Payable (Continued)

On May 17, 2010, the Commission issued \$40,000,000 Debt Certificates, Series 2010 to provide for the acquisition of water and for improvements and extensions to the existing facilities of the Commission. Principal is due in annual installments such that principal outstanding may not exceed the following:

May 1, 2012	\$	35,000,000
May 1, 2013		30,000,000
May 1, 2014		25,000,000
May 1, 2015		20,000,000

The remaining principal balance must be paid in full by May 1, 2016. Interest is due on November 1, 2011 and at maturity with a variable rate of interest that is determined periodically (4.0% as of April 30, 2011). As of April 30, 2011, \$40,000,000 principal was outstanding.

c. Revenue Bonds

In August 2003, the Commission issued \$135,995,000 Revenue Refunding Bonds, Series 2003. Principal is due in annual installments of \$7,880,000 to \$13,575,000, interest at 3.00% to 5.25% through maturity on May 1, 2016. The Series 2003 revenue bonds have an average interest rate of 3.98% and were issued to refund \$145,655,000 of outstanding Revenue Bond, Series 1993 with an average interest rate of 5.3%. As a result, the Series 1993 bonds were retired and the liability for the debt has been removed from the Commission's books.

As of April 30, 2011, \$72,030,000 principal remained outstanding on the Series 2003 bonds. In addition, the bonds are subject to certain terms and conditions contained in the Master Revenue Bond Ordinance (the Ordinance), which was created when the Commission initially issued Revenue Bonds, Series 1987. Substantially all revenue generated from the Commission's operations are pledged to retire these bonds.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

7. LONG-TERM DEBT (Continued)

c. Revenue Bonds (Continued)

Payments due on the revenue bonds through maturity are as follows:

Fiscal Year Ending April 30	Principal	Interest	Total
2012	\$ 10,565,000	\$ 3,463,313	\$ 14,028,313
2013	11,090,000	2,921,937	14,011,937
2014	11,645,000	2,339,006	13,984,006
2015	12,255,000	1,711,631	13,966,631
2016	12,900,000	1,051,312	13,951,312
2017	13,575,000	356,344	13,931,344
<b>TOTAL</b>	<b>\$ 72,030,000</b>	<b>\$ 11,843,543</b>	<b>\$ 83,873,543</b>

d. Revenue Bond Ordinance

On January 15, 1987, the Commission adopted the Ordinance authorizing the issuance of Water Revenue Bonds, Series 1987, for the purpose of financing a portion of the construction of the water supply system.

The Ordinance required the establishment of funds designated as Water Fund Revenue Bond Construction Fund, Special Redemption Fund, and Rebate Fund (the Arbitrate Rebate Fund) and various accounts within the Water Enterprise Fund designated as Operation and Maintenance Account, Interest Account, Principal Account, Debt Service Reserve Account, Operation and Maintenance Reserve Account, Depreciation Account, and General Account.

Revenues held or collected from owners and operation of the system are deposited in the Water Fund. Monies deposited in the Water Fund are required to be transferred to the extent available within the following accounts of the Water Fund in the indicated order:

Operation and Maintenance Account - an amount sufficient to pay operation and maintenance costs for the current month and up to and including the next monthly accounting.

Interest Account - monthly one-twelfth of the then current interest requirement until there has been accumulated the then current interest requirement less interest due and paid at stated maturity during the fiscal year.

Principal Account - monthly one-twelfth of the then current principal requirement until there has been accumulated on or before the next stated maturity or mandatory redemption date an amount sufficient to pay the principal due.

7. LONG-TERM DEBT (Continued)

d. Revenue Bond Ordinance (Continued)

Debt Service Reserve Account - an amount equal to the maximum annual debt service requirement less the amount of any applicable surety bond coverage.

Operation and Maintenance Reserve Account - an amount equal to one-sixth of an amount equal to two months of the budgeted annual operation and maintenance costs until such reserve equals two months of the annual operation and maintenance costs.

Depreciation Account - monthly amounts of at least \$175,000. Any amounts in excess of the required minimum balance of \$5,000,000 may be transferred to the General Account of the Water Fund by resolution of the Board of Commissioners.

General Account - all revenues remaining in the Water Fund after all required transfers are made to the respective accounts will be transferred to this account.

The Ordinance requires that the Interest Account, the Principal Account, and the Debt Service Reserve Account be held by the Trustee. All other accounts are held by the Commission.

The Ordinance provides for the creation of the Special Redemption Fund to be held by the Trustee to account for issuance proceeds and condemnation awards to the extent not used to repair or replace the system and any other Commission-designated transfer. These monies may be used for debt service purposes. This fund was not active in fiscal 2011.

The Ordinance created the Arbitrage Rebate Fund to be held by the Trustee to maintain the tax-exempt status of the interest paid on the bonds. Beginning in fiscal 1988, an account was established and funds were transferred to segregate funds deemed necessary to maintain the tax-exempt status of the revenue bonds. Investment earnings of the Interest Account, Principal Account, and Debt Service Reserve Account is used for the purpose of funding amounts set aside in the Arbitrage Rebate Fund.

In accordance with the Commission's revenue bond ordinance, the Commission maintains accounts for the Revenue Bond Construction Fund, the Special Redemption Fund, and the Arbitrage Rebate Fund, but these funds are presently inactive.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

7. LONG-TERM DEBT (Continued)

d. Revenue Bond Ordinance (Continued)

Restricted assets related to the bond ordinances at April 30, 2011 are as follows:

Operation and maintenance account	\$ 11,662,104
Operation and maintenance reserve account	12,587,339
Interest account	1,826,776
Principal account	10,334,390
Depreciation account	<u>6,756,680</u>
 TOTAL RESTRICTED ASSETS	 <u>\$ 43,167,288</u>

8. RESTRICTED NET ASSETS

The Commission has the following restricted net assets:

Restricted net assets:	
Restricted assets (Note 7)	<u>\$ 43,167,288</u>
 Add restricted investment earnings	
Revenue refunding bonds	
Principal account	36,977
Interest account	<u>230,661</u>
Total restricted investment earnings	267,638
 Less current liabilities payable from restricted assets	
Revenue refunding bonds	
Operations and maintenance account	
Accounts payable	3,906,159
Accrued liabilities	1,382,916
Compensated absences	187,473
Interest account	
Accrued interest payable	<u>1,863,719</u>
Total current liabilities payable from restricted assets	7,340,267
 Less excess in interest account	34
Less excess in principal account	50
Less excess in operations and maintenance reserve account	222,107
Less excess in depreciation account	<u>1,756,680</u>
 TOTAL RESTRICTED NET ASSETS	 <u>\$ 34,115,788</u>

9. CONTINGENCIES

Contingent Liabilities

The Commission has certain other contingent liabilities resulting from litigation, claims, and commitments incident to the ordinary course of business. It is expected that final resolution of such contingencies will not materially affect the financial position or changes in financial position of the Commission.

10. MAJOR CUSTOMER

During fiscal year 2011, approximately 5.6 billion gallons, or 19.93% of water sales revenue in the Water Fund was realized from the City of Naperville, the Commission's largest customer.

11. DEFINED BENEFIT PENSION PLAN

Illinois Municipal Retirement Fund

The Commission's defined benefit pension plan, Illinois Municipal Retirement Fund (IMRF), provides retirement, disability, annual cost of living adjustments, and death benefits to plan members and beneficiaries. IMRF is an agent multiple-employer pension plan that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole but not by individual employer. That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after 10 years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with 10 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

11. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Employees participating in IMRF are required to contribute 4.50% of their annual covered salary. The member rate is established by state statute. The Commission is required to contribute at an actuarially determined rate. The employer rate for fiscal year 2011 was 10.68% of payroll. The employer contribution requirements are established and may be amended by the IMRF Board of Trustees. IMRF's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The amortization period as of April 30, 2011 was 29 years.

For April 30, 2011, the Commission's annual pension cost of \$271,059 was equal to the Commission's required and actual contributions. The required contribution was determined as part of the December 31, 2008 actuarial valuation using the entry-age actuarial cost method. The actuarial assumptions included (a) 7.50% investment rate of return (net of administrative expenses), (b) projected salary increases of 4.00% a year attributable to inflation, (c) additional projected salary increases ranging from 0.40% to 10.00% per year depending on age and service, attributable to seniority/merit, and (d) postretirement benefit increases of 3.00% annually. The actuarial value of IMRF assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period with a 15% corridor.

Employer annual pension costs (APC), actual contributions, and the net pension obligation (NPO) are as follows. The NPO is the cumulative difference between the APC and the contributions actually made.

	Fiscal Year	Illinois Municipal Retirement
Annual pension cost (APC)	2009	\$ 240,646
	2010	265,581
	2011	271,059
Actual contributions	2009	\$ 240,646
	2010	265,581
	2011	271,059
Percentage of APC contributed	2009	100.00%
	2010	100.00%
	2011	100.00%
NPO	2009	\$ -
	2010	-
	2011	-

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS (Continued)

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11. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Funded Status and Funding Progress

The funded status and funding progress of the plan as of December 31, 2010 was as follows:

Actuarial accrued liability (AAL)	\$	5,795,662
Actuarial value of plan assets		4,142,473
Unfunded actuarial accrued liability (UAAL)		1,653,189
Funded ratio (actuarial value of plan assets/AAL)		71.48%
Covered payroll (active plan members)	\$	2,537,383
UAAL as a percentage of covered payroll		65.15%

The schedule of funding progress, presented in the required supplementary information following the notes to financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL for benefits.

12. OTHER POSTEMPLOYMENT BENEFITS

a. Plan Description

In addition to providing the pension benefits described, the Commission provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan (the Plan). The benefits, benefit levels, employee contributions, and employer contributions are governed by the Commission and can be amended by the Commission. Certain benefits are controlled by state laws and can only be changed by the Illinois Legislature. The Plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the Plan. The Plan does not issue a separate report.

b. Benefits Provided

The Commission provides pre and post-Medicare postretirement health insurance to retirees, their spouses and dependents (enrolled at time of employee's retirement). To be eligible for benefits, the employee must qualify for retirement under one of the Commission's retirement plans. The retirees pay the blended premium. Upon a retiree becoming eligible for Medicare, the amount payable under the Commission's health plan will be reduced by the amount payable under Medicare for those expenses that are covered under both.

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

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12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

c. Membership

At April 30, 2010, membership consisted of:

Retirees and beneficiaries currently receiving benefits	1
Terminated employees entitled to benefits but not yet receiving them	-
Active vested plan members	18
Active nonvested plan members	<u>17</u>
 TOTAL	 <u><u>36</u></u>
 Participating employers	 <u><u>1</u></u>

d. Funding Policy

The Commission is not required to and currently does not advance fund the cost of benefits that will become due and payable in the future. Active employees do not contribute to the Plan until retirement.

e. Annual OPEB Costs and Net OPEB Obligation

The Commission's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2011 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
April 30, 2009	\$ 9,442	67.47%	\$ 41,510
April 30, 2010	9,497	67.07%	44,636
April 30, 2011	8,499	74.95%	46,766

DUPAGE WATER COMMISSION  
 ELMHURST, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS (Continued)

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12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

e. Annual OPEB Costs and Net OPEB Obligation (Continued)

The net OPEB obligation as of April 30, 2011 was calculated as follows:

Annual required contribution	\$ 7,755
Interest on net OPEB obligation	2,232
Adjustment to annual required contribution	<u>(1,488)</u>
Annual OPEB cost	8,499
Contributions made	<u>6,370</u>
Increase in net OPEB obligation	2,129
Net OPEB obligation, beginning of year	<u>44,637</u>
NET OPEB OBLIGATION, END OF YEAR	<u>\$ 46,766</u>

Funded Status and Funding Progress: The funded status of the Plan as of April 30, 2010 (most recent valuation) was as follows:

Actuarial accrued liability (AAL)	\$ 78,076
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	78,076
Funded ratio (actuarial value of plan assets/AAL)	0.00%
Covered payroll (active plan members)	\$ 2,820,206
UAAL as a percentage of covered payroll	2.77%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

12. OTHER POSTEMPLOYMENT BENEFITS (Continued)

e. Annual OPEB Costs and Net OPEB Obligation (Continued)

Actuarial methods and assumptions - projections of benefits for financial reporting purposes are based on the substantive plan (the Plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the April 30, 2010 actuarial valuation, the entry-age normal actuarial cost method was used. The actuarial assumptions included an investment rate of return of 5.0% and an initial healthcare cost trend rate of 8.0% with an ultimate healthcare inflation rate of 6.0%. Both rates include a 3.0% inflation assumption and 5.0% wage inflation assumption. The actuarial value of assets was not determined as the Commission has not advanced funded its obligation. The Plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at April 30, 2011 was 30 years.

13. CUSTOMER PREPAYMENTS

Payments from non-Charter Customers for customer differential revenues are reported as unearned revenues. These unearned revenues will be amortized on a straight-line basis through April 30, 2024. Customer differentials represent payments for connecting to the Commission's system as well as fixed costs charged to subsequent customers to cover costs which would have been paid by subsequent customers if they had been Charter Customers.

14. SALES TAX

Beginning June 1, 2016, the sales tax imposed may no longer be imposed or collected, unless a continuation of the tax is approved by the voters at a referendum.

REQUIRED SUPPLEMENTARY INFORMATION

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

SCHEDULE OF FUNDING PROGRESS  
ILLINOIS MUNICIPAL RETIREMENT FUND

April 30, 2011

Actuarial Valuation December 31	(1) Actuarial Value of Assets	(2) Actuarial Liability (AAL) Entry-Age	(3) Funded Ratio (1) / (2)	(4) Unfunded (Overfunded) AAL (UAAL) (OAAL) (2) - (1)	(5) Covered Payroll	UAAL (OAAL) as a Percentage of Covered Payroll (4) / (5)
2005	\$ 2,010,845	\$ 3,497,300	57.50%	\$ 1,486,455	\$ 2,075,517	71.62%
2006	3,949,591	4,271,581	92.46%	321,990	2,253,534	14.29%
2007	4,742,810	5,068,990	93.57%	326,180	2,441,680	13.36%
2008	4,653,290	5,774,686	80.58%	1,121,396	2,602,576	43.09%
2009	5,026,706	6,359,912	79.04%	1,333,206	2,760,942	48.29%
2010	4,142,473	5,795,662	71.48%	1,653,189	2,537,383	65.15%

See independent auditor's report.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

SCHEDULE OF EMPLOYER CONTRIBUTIONS  
ILLINOIS MUNICIPAL RETIREMENT FUND

April 30, 2011

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Fiscal Year	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed
2006	\$ 336,441	\$ 336,441	100.00%
2007	275,607	275,607	100.00%
2008	295,199	295,199	100.00%
2009	240,646	240,646	100.00%
2010	265,581	265,581	100.00%
2011	271,059	271,059	100.00%

See independent auditor's report.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

SCHEDULE OF FUNDING PROGRESS  
OTHER POSTEMPLOYMENT BENEFIT PLAN

April 30, 2011

Actuarial Valuation Date April 30	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry-Age	(3) Funded Ratio (1) / (2)	(4) Unfunded AAL (UAAL) (2) - (1)	(5) Covered Payroll	UAAL as a Percentage of Covered Payroll (4) / (5)
2006	\$ -	\$ 98,996	0.00%	\$ 98,996	\$ 2,187,544	4.53%
2007	*	*	*	*	*	*
2008	-	67,267	0.00%	67,267	2,477,690	2.71%
2009	*	*	*	*	*	*
2010	-	78,076	0.00%	78,076	2,820,206	2.77%
2011	*	*	*	*	*	*

\*The Commission's policy is to obtain an actuarial valuation once every two years.  
Therefore, no actuarial valuation was done as of April 30, 2007, April 30, 2009, and April 30, 2011.

See independent auditor's report.

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

SCHEDULE OF EMPLOYER CONTRIBUTIONS  
OTHER POSTEMPLOYMENT BENEFIT PLAN

April 30, 2011

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Fiscal Year	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed
2006	\$ 1,200	\$ 12,601	9.52%
2007	-	N/A	0.00%
2008	-	13,231	0.00%
2009	6,370	8,760	72.72%
2010	6,370	8,760	72.72%
2011	6,370	7,755	82.14%

N/A - Not available

See independent auditor's report.

## SUPPLEMENTAL DATA

DUPAGE WATER COMMISSION  
ELMHURST, ILLINOIS

SCHEDULE OF REVENUES, EXPENSES, AND  
CHANGES IN NET ASSETS - BUDGET AND ACTUAL

For the Year Ended April 30, 2011

	Budget	Actual	Variance
<b>OPERATING REVENUES</b>			
Water sales			
Operations and maintenance costs	\$ 54,442,280	\$ 51,717,706	\$ (2,724,574)
Fixed costs	7,146,219	7,146,217	(2)
Customer differential	926,283	921,699	(4,584)
Other income	566,200	16,453	(549,747)
	<u>63,080,982</u>	<u>59,802,075</u>	<u>(3,278,907)</u>
<b>OPERATING EXPENSES</b>			
Water supply costs	68,090,428	63,717,280	(4,373,148)
Personal services	5,166,102	3,373,895	(1,792,207)
Insurance	730,767	571,685	(159,082)
Professional and contractual services	607,050	642,075	35,025
Administrative costs	818,663	571,032	(247,631)
	<u>75,413,010</u>	<u>68,875,967</u>	<u>(6,537,043)</u>
<b>OPERATING INCOME (LOSS) BEFORE DEPRECIATION</b>	(12,332,028)	(9,073,892)	3,258,136
<b>DEPRECIATION</b>	<u>7,659,756</u>	<u>6,878,751</u>	<u>(781,005)</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(19,991,784)</u>	<u>(15,952,643)</u>	<u>(4,039,141)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Sales tax	28,842,000	30,780,825	1,938,825
Investment income	240,332	253,179	12,847
Intergovernmental expense	(5,104,385)	(7,199,344)	(2,094,959)
Interest and other charges	(6,046,937)	(6,755,941)	(709,004)
Loss from loan to charter customer	-	(425,000)	(425,000)
	<u>17,931,010</u>	<u>16,653,719</u>	<u>(1,277,291)</u>
<b>NET INCOME (LOSS) BEFORE CONTRIBUTIONS</b>	<u>\$ (2,060,774)</u>	701,076	<u>\$ 2,761,850</u>
Contributions		<u>356,770</u>	
<b>CHANGE IN NET ASSETS</b>		1,057,846	
<b>NET ASSETS, MAY 1</b>		<u>321,957,533</u>	
<b>NET ASSETS, APRIL 30</b>		<u>\$ 323,015,379</u>	

See independent auditor's report.