

DuPage Water Commission



Annual Financial Report

For the Fiscal Years Ended
April 30, 2019 and 2018

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

ANNUAL FINANCIAL REPORT

For the Years Ended
April 30, 2019 and 2018

Prepared by Finance Department

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ELMHURST, ILLINOIS
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INTRODUCTORY SECTION

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

PRINCIPAL OFFICIALS

April 30, 2019

General Manager

Mr. John F. Spatz, Jr.

Financial Administrator

Ms. Cheryl Peterson

Manager of Operations

Mr. Terrance McGhee

Commission administrative offices are located at:

600 East Butterfield Road
Elmhurst, IL 60126

FINANCIAL SECTION

1415 West Diehl Road, Suite 400
Naperville, IL 60563
630.566.8400

SIKICH.COM

INDEPENDENT AUDITOR'S REPORT

Members of the Board of Commissioners
DuPage Water Commission
Elmhurst, Illinois

We have audited the accompanying financial statements of the DuPage Water Commission (the Commission) as of and for the years ended April 30, 2019 and 2018, and the related notes to financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the DuPage Water Commission, as of April 30, 2019 and 2018, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

The Commission adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which established standards for measuring and recognizing liabilities, deferred inflows and outflows of resources and expenses; and modified certain disclosures in the notes to financial statements and the required supplementary information as discussed in Note 14 to the basic financial statements. The data for the April 30, 2018 fiscal year end was not restated as the required information was not available. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The introductory section, supplemental data, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental data is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental data is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Sikich LLP

Naperville, Illinois
July 22, 2019

**GENERAL PURPOSE EXTERNAL
FINANCIAL STATEMENTS**

DuPage Water Commission Management's Discussion and Analysis

OVERVIEW OF THE FINANCIAL STATEMENTS

This section of the DuPage Water Commission's annual financial report presents our discussion and analysis of the Commission's financial performance during the fiscal years ending April 30, 2019, 2018, and 2017.

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The Commission's basic financial statements are comprised of the following components: Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position, Statement of Cash Flows and Notes to the Financial Statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The Statement of Net Position presents information on all the Commission's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating. The Statement of Revenues, Expenses and Changes in Net Position presents the information necessary to show how the Commission's net position changed during the fiscal years ending April 30, 2019 and 2018.

Both statements are presented using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies.

The Statement of Cash Flows provides information on the Commission's gross sources and uses of cash during the fiscal year.

The Notes to the Financial Statements generally provide more detailed information about the Commission's assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position and operations, as well as summarize the Commission's significant accounting policies.

FINANCIAL OPERATIONS SUMMARY

The Commission's net position rose by approximately \$7.7 million in fiscal year 2019. Revenues and contributions were \$132.4 million in fiscal 2019 compared to expenses totaling \$124.4 million. The Commission's revenues benefitted from greater than budgeted water sales and higher than projected investment income. Expenditures were higher than budgeted primarily due to increased water purchases and insurance costs. As of April 30, 2019, net investment in capital assets was \$331.6 million.

In fiscal year 2018, net position increased by \$5.5 million to approximately \$510.0 million. Revenues of \$130.5 million were approximately 0.2% higher in fiscal year 2018 compared to the prior year. Expenses increased by approximately 4.3% to \$125.0 million compared to \$119.9 million in fiscal 2017. The Commission's revenues were basically flat due to higher water sales and increased rates being offset by lower sales tax collections. Water sales were 7.4% above budgeted amounts. Total operating expenditures were greater than budgeted amounts due to higher than anticipated water purchases. As of April 30, 2018, net investment in capital assets was \$338.3 million.

FINANCIAL ANALYSIS

Changes in Net Position. The table on page MD&A 3 presents information on the Commission's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the four reported as net position at April 30, 2019, 2018 and 2017. Net capital assets represent the total of assets capitalized less accumulated depreciation.

Fiscal Year 2019

Net capital assets decreased by \$6.6 million in fiscal year 2019 due to depreciation expense of \$8.9 million offset by investment in new construction and equipment of \$2.3 million.

Net investment in capital assets also declined by \$6.6 million from fiscal year 2018. This is due to the \$6.6 million decrease in capital assets mentioned above. The Commission repaid all of its loans at the end of fiscal year 2016.

Fiscal Year 2018

Net capital assets decreased by \$5.0 million in fiscal year 2018 due to depreciation expense of \$8.7 million offset by investment in construction, vehicles and equipment of \$3.7 million.

Net investment in capital assets decreased \$5.0 million from the fiscal year 2017. This is due to the \$5.0 million decrease in capital assets mentioned above. The Commission repaid all of its loans at the end of fiscal year 2016.

COMPARATIVE SUMMARY OF NET POSITION

April 30,

	2019	2018	2017
Assets and Deferred Outflows of Resources			
Current:			
Cash and cash equivalents	\$ 40,401,390	\$ 38,719,761	\$ 43,899,609
Investments	130,360,819	133,065,661	117,494,722
Receivables	11,508,111	11,464,108	12,270,285
Other assets	1,786,333	593,228	587,611
Non-current:			
Long term loan receivable	26,616,416	12,899,997	13,422,982
Net pension asset	-	2,072,202	-
Land and construction in process	13,406,199	13,804,937	12,542,774
Capital assets, net of depreciation	318,241,464	324,484,065	330,789,440
Total assets	542,320,732	537,093,959	531,007,423
Deferred outflows of resources:			
Pension items	1,826,370	752,735	1,002,332
Other postemployment benefits items	6,899	-	-
Total deferred outflows of resources	1,833,269	752,735	1,002,332
Total assets and deferred outflow of resources	544,154,001	537,846,694	532,009,755
Liabilities			
Current:			
Payables and accrued liabilities	11,117,161	11,776,250	8,890,118
Customer deposits	850,855	113,058	18,799
Unearned revenue	3,386,429	780,302	780,302
Non-current:			
Unearned revenue	10,009,815	13,396,244	17,712,516
Net pension liability	257,790	-	32,906
Other liabilities	471,215	91,032	76,802
Total liabilities	26,093,265	26,156,886	27,511,443
Deferred inflows of resources:			
Pension items	459,905	1,739,228	-
Total liabilities and deferred inflows of resources	26,553,170	27,896,114	27,511,443
Net Position			
Net investment in capital assets	331,647,663	338,289,002	343,332,214
Unrestricted	185,953,168	171,661,578	161,166,098
NET POSITION	\$ 517,600,831	\$ 509,950,580	\$ 504,498,312

Revenues and Expenses. The table which follows presents a comparative summary of revenues, expenses and changes in net position for the years ended April 30, 2019, 2018 and 2017. The most significant source of revenues for the Commission continues to be from water sales.

Fiscal Year 2019

Water sales for fiscal year 2019 were 25.53 billion gallons versus 26.53 billion gallons in fiscal year 2018. The charter customer operations and maintenance average water rate increased from an average of \$4.88 per thousand gallons to an average of \$4.94 per thousand gallons for fiscal year 2019 due to a rate increase of \$0.06 in May 2018. Water revenue decreased in fiscal year 2019 by \$3.3 million or 2.6% because of the lower water sales, which were partially offset by an increase in water rates of 1.2%.

As of June 1, 2016, the sales tax imposed was no longer imposed or collected. Sales tax received subsequent to June 1, 2016 is the result of collections efforts by the state and remitted to the Commission.

Investment income increased by nearly \$5.4 million in fiscal year 2019 in part due to over \$2.4 million of lower unrealized losses related to market values versus fiscal year 2018. In addition, the Commission's investments experienced improved investment yield rates. The Commission met all the targeted balances for its reserve funds.

Water distribution costs remain the highest expense in the Commission's operations. Water distribution costs decreased \$1.8 million mainly due to a 3.6% decline in water purchases in fiscal 2019.

Fiscal Year 2018

In fiscal year 2018, water sales increased to 26.53 billion gallons compared to 25.91 billion gallons in the prior fiscal year. The charter customer operations and maintenance water rate increased from \$4.80 per thousand gallons in fiscal year 2017 to \$4.88 per thousand gallons for fiscal year 2018. Higher water rates and water sales were the reasons the Commission's water revenue increased by \$5.0 million or 4.0% compared to the prior year. There were no major new customers.

On May 1, 2017, the total charter customer's water rate increased 2% to \$4.88 per thousand gallons, with operations and maintenance rate being \$4.88 per thousand gallons and the fixed cost equivalent remained at \$0.00 per thousand gallons.

As of June 1, 2016, the sales tax imposed was no longer imposed or collected. Sales tax received subsequent to June 1, 2016 is the result of collections efforts by the state and remitted to the Commission.

Investment income decreased \$0.9 million from the prior year due to over \$2.2 million of higher unrealized losses in market values in the fiscal year. The unrealized losses were partially offset by the improvement of the Commission's yield on investments and increased investment balances. In fiscal year 2018, the Commission met or exceeded all the targeted minimum balances for its reserve funds.

The highest expense in the Commission's operations remains water distribution costs. The City of Chicago increased their water rate charged to their customers in June 2017 by approximately 2%. In addition, water purchases were up 2.6% compared to prior year purchases. The combination of higher water rates and purchases were main drivers of water distribution costs increasing by \$4.8 million (4.5%) in fiscal year 2018.

COMPARATIVE SUMMARY OF REVENUES, EXPENSES AND CHANGES IN NET POSITION			
For the Fiscal Years Ending April 30,			
	2019	2018	2017
REVENUES			
Operating:			
Water sales - all categories	\$ 126,997,747	\$ 130,310,821	\$ 125,321,137
Other	156,949	35,631	23,533
Nonoperating:			
Sales tax	112,907	361,789	4,251,754
Investment income	5,150,182	(209,089)	659,821
Total Revenue	132,417,785	130,499,152	130,256,245
EXPENSES			
Operating:			
Water supply costs	108,701,554	110,529,039	105,745,058
Depreciation	8,887,520	8,750,994	8,392,781
Personal services	4,452,893	4,106,649	4,201,056
Other	2,342,104	1,660,202	1,538,668
Nonoperating:			
Interest and other charges	-	-	44
(Gain) Loss on disposal of capital assets	(3,836)	-	-
Total Expense	124,380,235	125,046,884	119,877,607
Change in net position	8,037,550	5,452,268	10,378,638
Net position, May 1	509,950,580	504,498,312	494,119,674
Change in accounting principle	(387,299)	-	-
Net position, May 1, restated	509,563,281	504,498,312	494,119,674
Net position, April 30	\$ 517,600,831	\$ 509,950,580	\$ 504,498,312

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The Commission's capital assets before depreciation totaled \$515.8 million in fiscal year 2019.

COMPARATIVE SUMMARY OF CHANGES IN NET CAPITAL ASSETS

For Fiscal Years Ending April 30,

	2019	2018	2017
Land and permanent easements	\$ 11,728,902	\$ 11,728,902	\$ 11,728,902
Construction in progress	1,677,297	2,076,035	813,872
Water mains	256,782,444	259,455,565	263,314,702
Buildings and other structures	47,147,053	49,307,597	51,795,773
Pumping equipment	13,915,206	15,413,730	15,385,140
Office furniture and equipment	188,292	196,351	199,714
Vehicles and other equipment	208,469	110,822	94,111
TOTAL CAPITAL ASSETS, NET	\$331,647,663	\$338,289,002	\$343,332,214

Detailed information about the Commission's capital assets is presented in the Notes to the Financial Statements.

Debt Administration. The Commission completed repayment of the 2013 Revenue Bonds in April 2016. The Commission made no other material changes in structure or changed any ordinances in fiscal year 2016.

Fiscal Year 2019

The Commission entered into no new debt certificates or issued new revenue bonds in fiscal year 2019. No additional capital lease obligations were entered into during fiscal year 2019.

Fiscal Year 2018

The Commission entered into no new debt certificates or issued new revenue bonds in fiscal year 2018. No additional capital lease obligations were entered into during fiscal year 2018.

Detailed information about the Commission's debt is presented in the Notes to the Financial Statements.

INVESTMENT PORTFOLIO

Fiscal Year 2019

The Commission's investment portfolio totaled \$153.0 million. At the end of the fiscal year, the portfolio was earning 2.17%. The benchmarks adopted by the Commission are based on the nature of the accounts and expected duration of the investments. The indices range from the 3 month U.S. Treasury Bill index to the 1-10 year U.S. Treasury Bill index.

Commission funds were invested as follows at April 30, 2019: United States treasury obligations (45%), United States agency investments (19%), asset/mortgage backed securities (15%), money market funds (14%), municipal bonds (4%), commercial paper (2%), and certificates of deposits (1%).

Fiscal Year 2018

The Commission's investment portfolio totaled \$150.3 million. At the end of the fiscal year, the overall portfolio was earning approximately 1.58%. The benchmarks adopted by the Commission are based on the nature of the accounts and expected duration of the investments. The indices range from the 3 month U.S. Treasury Bill index to the 1-10 year U.S. Treasury Bill index.

Commission funds were invested as follows at April 30, 2018: United States treasury obligations (38%), United States agency investments (33%), money market funds (11%), asset/mortgage backed securities (8%), commercial paper (6%), and municipal bonds (4%).

OTHER FINANCIAL INFORMATION

The Commission joined with the County of DuPage and the municipalities within the county to solve a water quality issue involving unincorporated areas not presently receiving a Lake Michigan water supply. As a wholesale distributor of Lake Michigan water, the Commission is not able to directly address this issue. However, the Commission agreed to make long-term, low-interest loans available to customer municipalities, retailers of Lake Michigan water, to extend their systems to serve county areas having water quality issues. The full extent of this contamination is unknown at this time. However, the Commission has committed to provide loans totaling not more than \$10 million toward mitigating the problem.

In total the Commission issued three loans for approximately \$5.6 million to charter customers during 2003-2007. Two of the loans were to be repaid in 13 installments, commencing in 2011 and continuing through 2023. Both of these loans have been paid in full. The third loan is to be repaid in 13 installments, commencing in 2014 and continuing through 2026. As of April 30, 2019 only \$0.3 million remained outstanding from the customers.

On February 7, 2017, the Commission entered into an Intergovernmental Agreement Concerning Loan for Capital Cost Recovery Charge to the Village of Bartlett and an Intergovernmental Agreement Concerning the Loan for Connection Facilities to Implement Water Service to the Village of Bartlett concurrent to entering into a Water Purchase and Sales Contract with the Village of Bartlett.

Upon becoming a member of the Commission and to comply with the Water Purchase and Sales Contract, the Village of Bartlett must pay its proportional share of costs for all of the property owned by the Commission (the "Capital Cost Recovery Charge") by February 24, 2024. The Village of Bartlett did not currently have, nor foresee having, the ability to pay for the Capital Cost Recovery Charge by February 24, 2024. Therefore, the Commission, based upon a previously enacted resolution that gave the Commission the ability to finance the Capital Cost Recovery Charge for potential subsequent customers, entered into the Intergovernmental Agreement Concerning Loan for Capital Cost Recovery Charge to the Village of Bartlett.

The Capital Cost Recovery Charge loan was in the amount of \$13,030,632 and was immediately returned as full payment of the Capital Cost Recovery Charge per the Water Purchase and Sale Contract between the Commission and the Village. The loan will be repaid over 360 monthly payments (30 years) at an interest rate of 0% beginning the month after the Village begins receiving water from the Commission. For the year ended April 30, 2019, the loan total of \$13,030,632 is shown net of imputed interest at a rate of 2.23% of \$3,535,969 for a total net balance of \$9,494,663.

The Commission, based upon a previously enacted resolution that gave the Commission the ability to finance the Connection Facilities Cost for potential subsequent customers, entered into the Intergovernmental Agreement Concerning Loan for Connection Facilities to Implement Water Service to the Village. The Connection Facilities loan amount will be capped at \$21,000,000. The Commission would draw money from this amount as needed to complete the construction of all charges related to the completion of the connection facilities needed to supply water to the Village.

The loan will be repaid over 240 monthly payments (20 years) at an interest rate of the lower of the highest monthly average yield to maturity interest rate earned by the Commission (total all funds) as reported monthly on the Commission's Schedule of Investments for the immediately preceding fiscal year (May 1 - April 30) as determined by the Commission plus one percent (1%) or four percent (4%) per annum. Interest will begin to be charged as withdrawals from the loan are needed. Interest will be capitalized on a monthly basis until the Village begins making payments on this loan. The Commission's highest monthly average yield in fiscal year 2017-2018 was 1.58% and in 2018-2019 was 2.17%.

Loan payments will begin on the earlier of the first month after the Village begins taking water from the Commission or January 10, 2020. As of April 30, 2019 and 2018, loans totaling \$18,086,210 and \$3,052,028, respectively, were due from the customer. This loan is reported as long-term loans receivable on the statement of net position.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the DuPage Water Commission's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Financial Administrator, DuPage Water Commission, 600 E. Butterfield Road, Elmhurst, IL 60126-4642, (630) 834-0100. E-mail requests should be sent to peterston@dpwc.org.

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

STATEMENTS OF NET POSITION

April 30, 2019 and 2018

	2019	2018
CURRENT ASSETS		
Cash and cash equivalents	\$ 40,401,390	\$ 38,719,761
Investments	130,360,819	133,065,661
Receivables		
Water sales	10,977,114	11,003,917
Accrued interest	530,997	460,191
Long-term loans receivable, current portion	1,307,763	49,044
Inventory	177,768	177,768
Prepaid expenses and deposits	300,802	366,416
	184,056,653	183,842,758
NONCURRENT ASSETS		
Net pension asset	-	2,072,202
Long-term loans receivable	26,616,416	12,889,997
	26,616,416	12,889,997
Capital assets		
Not being depreciated	13,406,199	13,804,937
Being depreciated	502,385,808	499,776,975
Less accumulated depreciation	(184,144,344)	(175,292,910)
	331,647,663	338,289,002
Net capital assets	331,647,663	338,289,002
Total noncurrent assets	358,264,079	353,251,201
Total assets	542,320,732	537,093,959
DEFERRED OUTFLOWS OF RESOURCES		
Pension items	1,826,370	752,735
Other postemployment benefits items	6,899	-
	1,833,269	752,735
Total deferred outflows of resources	1,833,269	752,735
Total assets and deferred outflows of resources	544,154,001	537,846,694

(This statement is continued on the following page.)

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

STATEMENTS OF NET POSITION (Continued)

April 30, 2019 and 2018

	2019	2018
CURRENT LIABILITIES		
Unearned revenue	\$ 3,386,429	\$ 780,302
Contract retentions	850,855	94,259
Customer deposits	-	18,799
Accounts payable	8,280,777	8,756,048
Accrued liabilities	2,510,991	2,765,737
Net other postemployment benefits liability	20,300	-
Compensated absences	305,093	254,465
	15,354,445	12,669,610
LONG-TERM LIABILITIES		
Unearned revenue	10,009,815	13,396,244
Net pension liability	257,790	-
Net other postemployment benefits liability	471,215	91,032
	10,738,820	13,487,276
	26,093,265	26,156,886
DEFERRED INFLOWS OF RESOURCES		
Pension items	459,905	1,739,228
	26,553,170	27,896,114
NET POSITION		
Net investment in capital assets	331,647,663	338,289,002
Unrestricted	185,953,168	171,661,578
	\$ 517,600,831	\$ 509,950,580

See accompanying notes to financial statements.

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

**STATEMENTS OF REVENUES, EXPENSES, AND
CHANGES IN NET POSITION**

For the Years Ended April 30, 2019 and 2018

	2019	2018
OPERATING REVENUES		
Water sales		
Operations and maintenance costs	\$ 126,131,182	\$ 129,421,733
Customer differential	866,565	889,088
Other income	156,949	35,631
	<u>127,154,696</u>	<u>130,346,452</u>
OPERATING EXPENSES		
Water supply costs	108,701,554	110,529,039
Personal services	4,452,893	4,106,649
Insurance	1,146,563	554,144
Professional and contractual services	698,281	640,709
Administrative costs	497,260	465,349
	<u>115,496,551</u>	<u>116,295,890</u>
OPERATING INCOME BEFORE DEPRECIATION	11,658,145	14,050,562
Depreciation	8,887,520	8,750,995
OPERATING INCOME	<u>2,770,625</u>	<u>5,299,567</u>
NON-OPERATING REVENUES (EXPENSES)		
Sales tax	112,907	361,789
Investment income	5,150,182	(209,088)
Gain (loss) on disposal of capital assets	3,836	-
	<u>5,266,925</u>	<u>152,701</u>
CHANGE IN NET POSITION	<u>8,037,550</u>	<u>5,452,268</u>
NET POSITION, MAY 1	509,950,580	504,498,312
Change in accounting principle	(387,299)	-
NET POSITION, MAY 1, RESTATED	<u>509,563,281</u>	<u>504,498,312</u>
NET POSITION, APRIL 30	<u><u>\$ 517,600,831</u></u>	<u><u>\$ 509,950,580</u></u>

See accompanying notes to financial statements.

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

STATEMENTS OF CASH FLOWS

For the Years Ended April 30, 2019 and 2018

	2019	2018
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$ 126,244,249	\$ 130,400,187
Cash payments to suppliers	(112,905,880)	(110,550,701)
Cash payments to employees	(3,221,127)	(2,966,727)
Other cash receipts	138,149	35,631
	10,255,391	16,918,390
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Cash received from sales taxes	112,907	361,789
Cash received from water quality loans	49,044	49,044
Cash paid for connection facilities loans	(14,828,752)	(3,052,028)
	(14,666,801)	(2,641,195)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Construction and purchases of capital assets	(1,485,749)	(3,613,523)
	(1,485,749)	(3,613,523)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest on investments	2,452,204	1,997,669
Proceeds from sale of investments	68,248,697	59,842,712
Purchase of investments	(63,122,113)	(77,683,901)
	7,578,788	(15,843,520)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	1,681,629	(5,179,848)
CASH AND CASH EQUIVALENTS, MAY 1	38,719,761	43,899,609
CASH AND CASH EQUIVALENTS, APRIL 30	\$ 40,401,390	\$ 38,719,761

(This statement is continued on the following page.)

ELMHURST, ILLINOIS

STATEMENTS OF CASH FLOWS (Continued)

For the Years Ended April 30, 2019 and 2018

	<u>2019</u>	<u>2018</u>
RECONCILIATION OF OPERATING INCOME		
TO NET CASH FLOWS FROM OPERATING ACTIVITIES		
Operating income	\$ 2,770,625	\$ 5,299,567
Adjustments to reconcile operating income to net cash from operating activities		
Depreciation	8,887,520	8,750,995
Changes in assets and liabilities		
(Increase) decrease in water sales receivable	26,803	869,669
Increase in prepaid expenses and deposits	65,614	(5,617)
(Decrease) in unearned revenue	(780,302)	(780,303)
(Decrease) increase in accounts payable	(475,271)	941,561
(Decrease) increase in accrued liabilities and compensated absences	(204,118)	1,944,571
Increase in other postemployment benefits obligation	13,184	14,230
Decrease (increase) in net pension asset/liability	2,329,992	(2,105,108)
Decrease (increase) in deferred pension items	(2,352,958)	1,988,825
Increase in deferred post employment benefits items	(6,899)	-
Decrease in customer deposits	(18,799)	-
NET CASH FROM OPERATING ACTIVITIES	<u>\$ 10,255,391</u>	<u>\$ 16,918,390</u>
NONCASH INVESTING ACTIVITIES		
Unrealized gain (loss) on investments	<u>\$ 2,421,742</u>	<u>\$ (2,811,489)</u>

See accompanying notes to financial statements.

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

NOTES TO FINANCIAL STATEMENTS

April 30, 2019 and 2018

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The DuPage Water Commission (the Commission) is a county water commission, body politic and corporate, political subdivision, and unit of local government, in DuPage County, Illinois, existing and operating under the Water Commission Act of 1985 (70 ILCS 3720), effective July 30, 1985, as amended (the 1985 Commission Act). The Commission declared the official start of operations on May 1, 1992.

The Board of Commissioners consists of 13 members. Seven of the board members are appointed by the DuPage County Board Chairman with the advice and consent of the County Board. One of these appointees is designated as Chairman of the Commission and must be approved by the Board of Commissioners. The other six board members are appointed by vote of the mayors of municipalities within the DuPage County districts.

The purpose and objectives of the Commission are:

- a. To provide water to municipalities and other customers within DuPage County.
- b. To plan, construct, acquire, develop, operate, maintain, and/or contract for facilities for receiving, storing, and transmitting water from Lake Michigan for the principal use and mutual benefit of the municipalities and other customers.
- c. To provide adequate supplies of such water on an economical and efficient basis for the municipalities and other customers.
- d. To provide a forum for discussion, study development, and implementation of recommendations of mutual interest regarding water distribution and supply facilities within DuPage County.

The primary authority to designate management, influence operations, formulate budgets, and set water rates rests with the Board of Commissioners. Significant matters that require board action include setting water rates, borrowing funds, amending the Chicago Water Supply Contract or Commission by-laws, and employing the general manager, treasurer, financial administrator, and professional contractors. These significant matters must carry a majority vote of all commissioners, which majority must contain at least one-third of the DuPage County appointed board members and 40% of the municipality appointed board members.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The financial statements of the Commission have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Commission's accounting policies are described below.

a. Reporting Entity

The Commission is considered to be a primary government pursuant to GASB Statement No. 14 since it is legally separate and fiscally independent. These financial statements include all functions, programs, and activities under the control of the Board of Commissioners.

b. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net position. Proprietary fund operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

The accrual basis of accounting is utilized by proprietary funds. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Operating revenues/expenses include all revenues/expenses directly related to providing enterprise fund services. Non-operating revenues/expenses are incidental to the operation of the fund.

c. Fund Accounting

Enterprise Funds

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the Commission is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the Commission has decided that periodic determination of revenues earned, expenses incurred, and net income or loss is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

d. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Commission's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

e. Investments

Investments with a maturity of one year or less when purchased are stated at cost or amortized cost. Investments and negotiable certificates of deposits with a maturity date greater than one year from the date of purchase are recorded at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

f. Accounts Receivable

Customer receivables are recorded as receivables and revenues at their original invoice amount. Management has determined no allowance for uncollectible accounts necessary as of April 30, 2019 and 2018. A receivable is considered to be past due if any portion of the receivable balance is outstanding for more than 40 days.

g. Prepaid Expenses

Payments made to vendors for services that will benefit periods beyond the date of this report, if any, are recorded as prepaid expenses.

h. Inventory

Inventories are accounted for at cost, using the first-in/first-out (FIFO) method.

i. Capital Assets - Property, Plant, and Equipment

Property, plant, and equipment are recorded at cost. If actual cost cannot be determined, estimated historical cost is used; donated capital assets are valued at acquisition value on the date donated. Capital assets are defined by the Commission as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Depreciation of property, plant, and equipment has been provided for over the estimated useful lives using the straight-line method.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

i. Capital Assets - Property, Plant, and Equipment (Continued)

Estimated useful lives are as follows:

Water mains	80 years
Buildings and other structures	40 years
Pumping equipment	30 years
Office furniture and equipment	3 - 10 years
Vehicles and other equipment	5 - 25 years

Maintenance and repairs are charged to expense in the year incurred. Expenses that extend the useful life or increase productivity of property, plant, and equipment are capitalized.

j. Bond Discounts, Bond Premiums, and Losses on Refundings

Bond discounts, bond premiums, and losses on refundings are deferred and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Bond discounts are presented as a reduction of the face amount of bonds payable; bond premiums are presented as an addition to the face amount of bonds payable. Losses on refundings are presented as deferred outflows of resources. Bond issuance costs are expensed in the period incurred.

k. Compensated Absences

Employees earn vacation based on their anniversary date with the Commission. Earned vacation may be accumulated and is payable to the employee upon termination of employment and, therefore, is accrued through April 30. Accumulated sick leave is not reimbursable upon termination of employment and, therefore, is not accrued.

l. Unearned Revenue

Payments from member communities due in subsequent years and received in the current year are reported as unearned revenue.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

m. Net Position

Restricted net position represent amounts required to be segregated by bond ordinance provisions. None of the net position is restricted as a result of enabling legislation adopted by the Commission. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Net investment in capital assets represents the net book value of capital assets less long-term debt principal outstanding issued to construct or acquire capital assets.

n. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

o. Accounting Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. DEPOSITS AND INVESTMENTS

The Commission categorizes the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS (Continued)

The Commission’s investment policy limits investments of the Commission’s funds to the following: (a) direct or fully guaranteed obligations of the United States Government; (b) fully guaranteed obligations of certain U.S. federally chartered agencies; (c) interest-bearing demand or time deposits in banks and savings and loan associations; (d) short-term obligations of U.S. corporations with assets exceeding \$500,000,000 and with a rating of A1/P1; (e) money market mutual funds whose portfolio consists solely of U.S. Government obligations; (f) The Illinois Funds Investment Pool of the State of Illinois; (g) state and local obligations rated A-/A3; and (h) repurchase agreements.

It is the policy of the Commission to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Commission and conforming to all state and local statutes governing the investment of public funds, using the “prudent person” standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety, liquidity, and rate of return.

a. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Commission’s deposits may not be returned to it. The Commission’s investment policy allows for the pledging of collateral for all bank balances in excess of federal depository insurance, with collateral held by a third party under a trust agreement or safekeeping agreement. The bank balance of cash and certificates of deposit was fully insured or collateralized at April 30, 2019 and 2018.

b. Investments

The following table presents the investments and maturities of the Commission’s debt securities as of April 30, 2019 and 2018:

Investment Type	2019				
	Investment Maturities (in Years)				
	Fair Value	Less than 1	1-5	6-10	Greater than 10
U.S. Treasury notes	\$ 69,132,451	\$ 796,410	\$ 64,746,602	\$ 3,589,439	\$ -
U.S. agency	29,597,910	8,684,236	19,988,817	924,857	-
Commercial paper	3,475,511	3,475,511	-	-	-
Municipal bond	5,606,869	3,713,909	1,892,960	-	-
Asset backed/mortgage backed securities	22,548,078	936,860	8,096,985	8,217,742	5,296,491
TOTAL	\$ 130,360,819	\$ 17,606,926	\$ 94,725,364	\$ 12,732,038	\$ 5,296,491

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS (Continued)

b. Investments (Continued)

Investment Type	2018				
	Investment Maturities (in Years)				
	Fair Value	Less than 1	1-5	6-10	Greater than 10
U.S. Treasury notes	\$ 56,413,122	\$ 593,063	\$ 52,373,372	\$ 3,446,687	\$ -
U.S. agency	49,401,423	13,081,346	36,124,399	195,678	-
Commercial paper	9,211,016	9,211,016	-	-	-
Municipal bond	5,510,234	1,106,652	4,403,582	-	-
Asset backed/mortgage backed securities	12,529,866	247,764	2,108,976	7,583,713	2,589,413
TOTAL	\$ 133,065,661	\$ 24,239,841	\$ 95,010,329	\$ 11,226,078	\$ 2,589,413

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the Commission limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for short and long-term cash flow needs while providing a reasonable rate of return based on the current market. Investments cannot have a maturity greater than five years except commercial paper which is limited to 270 days and investments within the Long-Term Water Capital Reserve, which may have a maximum maturity of ten years provided that such investments have a maximum five-year weighted average maturity. For U.S. Government Agency Mortgage Backed Securities (MBS), the five-year maturity limit will be the weighted average life (WAL) calculation, rather than final maturity.

The Commission has the following recurring fair value measurements as of April 30, 2019 and 2018. The U.S. Treasury notes are valued using IDSI Institutional Bond quotes (Level 1 inputs). The U.S. agency obligations are valued using IDSI Institutional Bond quotes (Level 2 inputs). Commercial paper are valued using Matrix pricing (Level 2 inputs). The municipal obligations are valued using Kenny Municipals (Level 2 inputs). The asset backed/mortgage backed securities are valued using IDSI MBS pricing and IDSI CMO pricing (Level 2 inputs).

Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The Commission limits its exposure to credit risk by primarily investing in U.S. Government obligations, municipal bonds rated at least A- by Standard and Poor's or A3 by Moody's at the time of purchase, and external investment pools. At April 30, 2019, the money market fund and The Illinois Funds are AAA rated. The commercial paper is rated A1 and the municipal bonds are rated A to AAA or are not rated. The U.S. Treasury notes and asset backed/mortgage backed securities are AA+ rated. The U.S. agency obligations are AAA rated. The municipal obligations are rated AA- through AAA.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS (Continued)

b. Investments (Continued)

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the Commission will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the Commission’s investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by an independent third-party custodian in the Commission’s name and evidenced by safekeeping receipts. Money market funds are not subject to custodial credit risk.

Concentration of credit risk is the risk of loss due to a high percentage of the Commission’s investments being invested with any one issuer. The Commission’s investment policy places no limit on the amount the Commission may invest in any one issuer, except for commercial paper and obligations classified as supranational securities, which are limited to 5% of the total portfolio.

3. CHARTER CUSTOMER LOANS RECEIVABLE

On April 25, 2002, the Commission approved a motion for a proposed agreement to make long-term, low-interest loans available to Charter Customer municipalities for the purpose of providing financing under certain circumstances to future customers who presently live in areas of DuPage County not presently served by the Commission. The Commission had one loan outstanding as of and during the years ending April 30, 2019 and 2018. The loan is to be repaid in 13 installments, commencing in 2014 and continuing through 2026. Interest at a rate of 2% per annum shall be paid annually until the principal balance of the loan has been paid in full. As of April 30, 2019 and 2018, loans totaling \$343,306 and \$392,350, respectively, were due from the customer. These loans are reported as long-term loans receivable on the statement of net position.

Payments due from Charter Customers are as follows:

Fiscal Year Ending April 30	2019	
	Principal	Interest
2020	\$ 49,044	\$ 6,866
2021	49,044	5,885
2022	49,044	4,904
2023	49,044	3,924
2024	49,044	2,943
2025-2026	98,086	2,942
TOTAL	\$ 343,306	\$ 27,464

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

3. CHARTER CUSTOMER LOANS RECEIVABLE (Continued)

Fiscal Year Ending April 30,	2018	
	Principal	Interest
2019	\$ 49,044	\$ 7,847
2020	49,044	6,866
2021	49,044	5,885
2022	49,044	4,904
2023	49,044	3,924
2024-2026	147,130	5,885
TOTAL	\$ 392,350	\$ 35,311

4. CAPITAL ASSETS

Capital asset activity for years ended April 30, 2019 and 2018 is as follows:

	2019			
	Balances May 1	Additions	Retirements	Balances April 30
Capital assets not being depreciated				
Land and permanent easements	\$ 11,728,902	\$ -	\$ -	\$ 11,728,902
Construction in progress	2,076,035	2,091,555	2,490,293	1,677,297
Total capital assets not being depreciated	13,804,937	2,091,555	2,490,293	13,406,199
Capital assets being depreciated				
Water mains	364,825,818	1,899,065	-	366,724,883
Buildings and other structures	104,631,019	504,393	-	105,135,412
Pumping equipment	24,867,821	45,492	-	24,913,313
Office furniture and equipment	4,749,987	68,343	16,055	4,802,275
Vehicles and other equipment	702,330	127,626	20,031	809,925
Total capital assets being depreciated	499,776,975	2,644,919	36,086	502,385,808
Less accumulated depreciation				
Water mains	105,370,253	4,572,186	-	109,942,439
Buildings and other structures	55,323,422	2,664,937	-	57,988,359
Pumping equipment	9,454,091	1,544,016	-	10,998,107
Office furniture and equipment	4,553,636	76,402	16,055	4,613,983
Vehicles and other equipment	591,508	29,979	20,031	601,456
Total accumulated depreciation	175,292,910	8,887,520	36,086	184,144,344
Total capital assets being depreciated, net	324,484,065	(6,242,601)	-	318,241,464
CAPITAL ASSETS, NET	\$ 338,289,002	\$ (4,151,046)	\$ 2,490,293	\$ 331,647,663

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

4. CAPITAL ASSETS (Continued)

	2018			Balances April 30
	Balances May 1	Additions	Retirements	
Capital assets not being depreciated				
Land and permanent easements	\$ 11,728,902	\$ -	\$ -	\$ 11,728,902
Construction in progress	813,872	1,925,410	663,247	2,076,035
Total capital assets not being depreciated	12,542,774	1,925,410	663,247	13,804,937
Capital assets being depreciated				
Water mains	364,135,069	690,749	-	364,825,818
Buildings and other structures	104,453,344	177,675	-	104,631,019
Pumping equipment	23,414,564	1,462,431	9,174	24,867,821
Office furniture and equipment	4,678,127	77,505	5,645	4,749,987
Vehicles and other equipment	701,297	37,260	36,227	702,330
Total capital assets being depreciated	497,382,401	2,445,620	51,046	499,776,975
Less accumulated depreciation				
Water mains	100,820,367	4,549,886	-	105,370,253
Buildings and other structures	52,657,571	2,665,851	-	55,323,422
Pumping equipment	8,029,424	1,433,841	9,174	9,454,091
Office furniture and equipment	4,478,413	80,868	5,645	4,553,636
Vehicles and other equipment	607,186	20,549	36,227	591,508
Total accumulated depreciation	166,592,961	8,750,995	51,046	175,292,910
Total capital assets being depreciated, net	330,789,440	(6,305,375)	-	324,484,065
CAPITAL ASSETS, NET	\$ 343,332,214	\$ (4,379,965)	\$ 663,247	\$ 338,289,002

5. WATER CONTRACT WITH THE CITY OF CHICAGO

The Commission has entered into a 40-year contract (from March 19, 1984) with the City of Chicago, Illinois (the Chicago Contract), under which the City of Chicago (the City) has agreed to supply all of the Commission's water requirements, up to 1.7 times the year's annual average day amount, with water of such quality as will meet or exceed applicable standards of the state and federal governments. The Chicago Contract provides that the cost of water to the Commission is furnished by the City through meters.

The Commission is obligated to purchase a minimum amount of water; such minimum is 50% of the aggregate Illinois Department of Natural Resources allocations. In fiscal 2019 and 2018, the Commission purchased 26.4 and 27.4 billion gallons of water, respectively, from the City, which equaled 69.70% and 74.00%, respectively, of the aggregate Illinois Department of Natural Resources allocations.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

6. RISK MANAGEMENT

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to and illnesses of the Commission's employees. These risks, along with medical claims for employees and retirees, are provided for through insurance purchased from private insurance companies.

There have been no reductions in the Commission's insurance coverage for any of its programs since the prior fiscal year. Settlements have not exceeded insurance coverage during the current year or prior three fiscal years.

7. LONG-TERM DEBT

a. A schedule of changes in long-term obligations payable is as follows:

	2019				
	Balances May 1, Restated	Increases	Retirements	Balances, April 30	Due Within One Year
Total other postemployment benefits liability	\$ 478,331	\$ 13,184	\$ -	\$ 491,515	\$ 20,300
Net pension liability	-	257,790	-	257,790	-
TOTAL	\$ 478,331	\$ 270,974	\$ -	\$ 749,305	\$ 20,300

	2018				
	Balances May 1	Increases	Retirements	Balances April 30	Due Within One Year
Other postemployment benefits obligation	\$ 76,802	\$ 14,230	\$ -	\$ 91,032	\$ -
Net pension liability	32,906	-	32,906	-	-
TOTAL	\$ 109,708	\$ 14,230	\$ 32,906	\$ 91,032	\$ -

8. CONTINGENCIES

Contingent Liabilities

The Commission has certain other contingent liabilities resulting from litigation, claims, and commitments incident to the ordinary course of business. It is expected that final resolution of such contingencies will not materially affect the financial position or changes in financial position of the Commission.

9. MAJOR CUSTOMER

During fiscal year 2019 and 2018, approximately 5.3 and 5.5 billion gallons, or 20.57% and 20.82%, respectively, of water sales revenue in the Water Fund were realized from the City of Naperville, the Commission's largest customer.

10. DEFINED BENEFIT PENSION PLAN

Illinois Municipal Retirement Fund

Plan Description

The Commission's defined benefit pension plan for regular employees provides retirement and disability benefits, postretirement increases, and death benefits to plan members and beneficiaries. The Commission's plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained online at www.imrf.org.

Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required. Benefits and refunds are recognized as an expense and liability when due and payable.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Plan Membership

At December 31, 2018, IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	9
Inactive employees entitled to but not yet receiving benefits	9
Active employees	<u>32</u>
 TOTAL	 <u><u>50</u></u>

At December 31, 2017, IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	9
Inactive employees entitled to but not yet receiving benefits	6
Active employees	<u>33</u>
 TOTAL	 <u><u>48</u></u>

Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Contributions

As set by statute, the Commission's regular plan members are required to contribute 4.50% of their annual covered salary. The statute requires the Commission to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Commission's annual required contribution rate for calendar years 2018 and 2017 was 7.31% and 8.03%, respectively. The Commission also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Actuarial Assumptions

The Commission's net pension liability was measured as of December 31, 2018 and 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2018
Actuarial cost method	Aggregate Entry-age normal
Assumptions	
Inflation	2.50%
Salary increases	3.39% to 14.25%
Interest rate	7.25%
Cost of living adjustments	3.50%
Asset valuation method	Market value

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Actuarial Assumptions (Continued)

December 31, 2018 actuarial valuation date for non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Actuarial valuation date	December 31, 2017
Actuarial cost method	Aggregate Entry-age normal
Assumptions	
Inflation	2.50%
Salary increases	3.39% to 14.25%
Interest rate	7.50%
Cost of living adjustments	3.00%
Asset valuation method	Market value

December 31, 2017 actuarial valuation date for non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Discount Rate

The discount rate used to measure the total pension liability at December 31, 2018 and 2017 was 7.25% and 7.50%, respectively. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Commission contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the IMRF's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Position Liability (Asset)
BALANCES AT JANUARY 1, 2018	\$ 15,445,150	\$ 17,517,352	\$ (2,072,202)
Changes for the period			
Service cost	285,560	-	285,560
Interest	1,151,046	-	1,151,046
Difference between expected and actual experience	57,707	-	57,707
Changes in assumptions	488,650	-	488,650
Employer contributions	-	218,737	(218,737)
Employee contributions	-	134,654	(134,654)
Net investment income	-	(898,566)	898,566
Benefit payments and refunds	(481,292)	(481,292)	-
Administrative expense	-	-	-
Other (net transfer)	-	198,146	(198,146)
Net changes	1,501,671	(828,321)	2,329,992
BALANCES AT DECEMBER 31, 2018	\$ 16,946,821	\$ 16,689,031	\$ 257,790

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Changes in the Net Pension Liability (Continued)

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability (Asset)
BALANCES AT JANUARY 1, 2017	\$ 15,081,818	\$ 15,048,912	\$ 32,906
Changes for the period			
Service cost	315,765	-	315,765
Interest	1,126,142	-	1,126,142
Difference between expected and actual experience	(122,844)	-	(122,844)
Changes in assumptions	(506,771)	-	(506,771)
Employer contributions	-	289,995	(289,995)
Employee contributions	-	129,996	(129,996)
Net investment income	-	2,616,212	(2,616,212)
Benefit payments and refunds	(448,960)	(448,960)	-
Administrative expense	-	-	-
Other (net transfer)	-	(118,803)	118,803
Net changes	363,332	2,468,440	(2,105,108)
BALANCES AT DECEMBER 31, 2017	\$ 15,445,150	\$ 17,517,352	\$ (2,072,202)

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended April 30, 2019, the Commission recognized pension expense of \$167,730. At April 30, 2019, the Commission reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 274,737	\$ 89,732
Changes in assumption	421,037	370,173
Commission contributions subsequent to the measurement date	38,215	-
Net difference between projected and actual earnings on pension plan investments	1,092,381	-
	<u>1,092,381</u>	<u>-</u>
TOTAL	\$ 1,788,155	\$ 459,905

\$38,215 reported as deferred outflows of resources related to pensions resulting from the Commission contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the reporting year ending April 30, 2020. Other amounts reported as deferred outflows of resources related to IMRF will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2020	\$ 380,358
2021	201,040
2022	182,584
2023	481,203
2024	24,431
Thereafter	<u>58,634</u>
TOTAL	\$ 1,328,250

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
(Continued)

For the year ended April 30, 2018, the Commission recognized pension expense of \$168,416. At April 30, 2018, the Commission reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 272,473	\$ 106,288
Changes in assumption	-	438,472
Commission contributions subsequent to the measurement date	66,256	-
Net difference between projected and actual earnings on pension plan investments	414,006	1,194,468
TOTAL	\$ 752,735	\$ 1,739,228

\$66,256 reported as deferred outflows of resources related to pensions resulting from the Commission contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the reporting year ending April 30, 2019.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate at December 31, 2018. The table below presents the net pension liability (asset) of the Commission calculated using the discount rate of 7.25% as well as what the Commission's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability (asset)	\$ 2,464,766	\$ 257,790	\$ (1,569,141)

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. DEFINED BENEFIT PENSION PLAN (Continued)

Illinois Municipal Retirement Fund (Continued)

Discount Rate Sensitivity (Continued)

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate at December 31, 2017. The table below presents the net pension liability (asset) of the Commission calculated using the discount rate of 7.50% as well as what the Commission's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Net pension liability (asset)	\$ 24,889	\$ (2,072,202)	\$ (3,803,350)

11. OTHER POSTEMPLOYMENT BENEFITS

Plan Description

In addition to providing the pension benefits described, the Commission provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan (the Plan). The benefits, benefit levels, employee contributions, and employer contributions are governed by the Commission and can be amended by the Commission. Certain benefits are controlled by state laws and can only be changed by the Illinois Legislature. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The Plan does not issue a separate report.

Benefits Provided

The Commission provides pre and post-Medicare postretirement health insurance to retirees, their spouses and dependents (enrolled at time of employee's retirement). To be eligible for benefits, the employee must qualify for retirement under the Commission's retirement plan. The retirees pay 100% of the blended premium. Upon a retiree becoming eligible for Medicare, the amount payable under the Commission's health plan will be reduced by the amount payable under Medicare for those expenses that are covered under both.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

a. Membership

At April 30, 2018 (the most recent actuarial valuation) membership consisted of:

Inactive employees or beneficiaries currently receiving benefit payments	-
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	<u>34</u>
 TOTAL	 <u><u>34</u></u>
 Participating employers	 <u><u>1</u></u>

b. Total OPEB Liability

The Commission's total OPEB liability of \$491,515 was measured as of April 30, 2019 and was determined by an actuarial valuation as of May 1, 2018.

c. Actuarial Assumptions and Other Inputs

The total OPEB liability at April 30, 2019, as determined by an actuarial valuation as of May 1, 2018, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified. The total OPEB liability was rolled forward by the actuary using updating procedures to April 30, 2019, including updating the discount rate at April 30, 2019, as noted below.

Actuarial cost method	Entry-age normal
Actuarial value of assets	Not applicable
Salary increases	2.50%
Discount rate	3.79%
Healthcare cost trend rates	7.20% to 5.00% Initial and Ultimate

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

c. Actuarial Assumptions and Other Inputs (Continued)

The discount rate was based on the index rate for the Bond Buyer 20-Bond G.O. Index as of April 25, 2019.

IMRF Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study, with Blue Collar Adjustment. These rates are improved generationally using MP-2016 Improvement Rates. Spousal Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 Study. These rates are improved generationally using MP-2016 Improvement Rates.

The percent of active employees assumed to continue the participation from the active medical plan into the retiree medical plan upon retirement has been increased to 30% based on the current census information.

d. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
BALANCES AT MAY 1, 2018	<u>\$ 478,331</u>
Changes for the period	
Service cost	7,487
Interest	18,587
Difference between expected and actual experience	-
Changes in assumptions	7,374
Benefit payments	<u>(20,264)</u>
Net changes	<u>13,184</u>
BALANCES AT APRIL 30, 2019	<u>\$ 491,515</u>

There were changes in assumptions related to the discount rate in the current year.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

e. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the Commission's calculated using the discount rate of 3.79% as well as what the Commission's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.79%) or 1 percentage point higher (4.79%) than the current rate:

	1% Decrease (2.79%)	Current Discount Rate (3.79%)	1% Increase (4.79%)
Total OPEB liability	\$ 536,544	\$ 491,515	\$ 452,876

The table below presents the total OPEB liability of the Commission calculated using the healthcare rate of varies as well as what the Commission's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease (Varies)	Current Healthcare Rate (Varies)	1% Increase (Varies)
Total OPEB liability	\$ 444,092	\$ 491,515	\$ 546,547

f. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended April 30, 2019, the Commission recognized OPEB expense of \$6,285. At April 30, 2019, the Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes in assumptions	6,899	-
TOTAL	\$ 6,899	\$ -

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

- f. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year Ending April 30,	
2020	\$ 475
2021	475
2022	475
2023	475
2024	475
Thereafter	<u>4,524</u>
TOTAL	<u>\$ 6,899</u>

- g. Annual OPEB Costs and Net OPEB Obligation

As the Commission presents comparative financial statements, the following disclosures for fiscal year 2018 are provided in accordance with GASB Statement No. 45, *Accounting and Finance Reporting by Employers for Postemployment Benefits Other Than Pensions*.

The Commission's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2018, 2017, and 2016 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2016	\$ 24,397	51%	\$ 66,118
2017	25,438	58%	76,802
2018	26,509	46%	91,032

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

g. Annual OPEB Costs and Net OPEB Obligation (Continued)

The net OPEB obligation as of April 30, 2018 and 2017 was calculated as follows:

	2018	2017
Annual required contribution	\$ 25,997	\$ 24,997
Interest on net OPEB obligation	3,072	2,645
Adjustment to annual required contribution	(2,560)	(2,204)
Annual OPEB cost	26,509	25,438
Contributions made	12,279	14,754
Increase in net OPEB obligation	14,230	10,684
Net OPEB obligation, beginning of year	76,802	66,118
NET OPEB OBLIGATION, END OF YEAR	\$ 91,032	\$ 76,802

Funded Status and Funding Progress: The funded status of the Plan as of April 30, 2016 was as follows:

Actuarial accrued liability (AAL)	\$ 256,153
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	256,153
Funded ratio (actuarial value of plan assets/AAL)	0.00%
Covered payroll (active plan members)	\$ 2,604,921
UAAL as a percentage of covered payroll	9.80%

11. OTHER POSTEMPLOYMENT BENEFITS (Continued)

g. Annual OPEB Costs and Net OPEB Obligation (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial methods and assumptions - projections of benefits for financial reporting purposes are based on the substantive plan (the Plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the April 30, 2016 actuarial valuation, the entry-age normal actuarial cost method was used. The actuarial assumptions included an investment rate of return of 4% and an initial healthcare cost trend rate of 7.80% with an ultimate healthcare inflation rate of 5%. Both rates include a 3% inflation assumption and 4% wage inflation assumption. The actuarial value of assets was not determined as the Commission has not advance funded its obligation. The Plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at April 30, 2016 was 30 years.

12. CUSTOMER PREPAYMENTS AND NON-CHARTER CUSTOMERS LOANS RECEIVABLE

Payments from non-Charter Customers for customer differential revenues are reported as unearned revenues. These unearned revenues will be amortized on a straight-line basis through April 30, 2024. Customer differentials represent payments for connecting to the Commission's system as well as fixed costs charged to subsequent customers to cover costs which would have been paid by subsequent customers if they had been Charter Customers.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

12. CUSTOMER PREPAYMENTS AND NON-CHARTER CUSTOMERS LOANS RECEIVABLE (Continued)

On February 7, 2017, the Commission entered into an Intergovernmental Agreement Concerning Loan for Capital Cost Recovery Charge to the Village of Bartlett (the Village) and an Intergovernmental Agreement Concerning the Loan for Connection Facilities to Implement Water Service to the Village concurrent to entering into a Water Purchase and Sales Contract with the Village.

Upon becoming a member of the Commission and to comply with the Water Purchase and Sales Contract, the Village must pay its proportional share of costs for all of the property owned by the Commission (the “Capital Cost Recovery Charge”) by February 24, 2024. The Village did not currently have, nor foresee having, the ability to pay for the Capital Cost Recovery Charge by February 24, 2024. Therefore, the Commission, based upon a previously enacted resolution that gave the Commission the ability to finance the Capital Cost Recovery Charge for potential subsequent customers, entered into the Intergovernmental Agreement Concerning Loan for Capital Cost Recovery Charge to the Village.

The Capital Cost Recovery Charge loan was in the amount of \$13,030,632 and was immediately returned as full payment of the Capital Cost Recovery Charge per the Water Purchase and Sale Contract between the Commission and the Village. The loan will be repaid over 360 monthly payments (30 years) at an interest rate of 0.00% beginning the month after the Village begins receiving water from the Commission. As of April 30, 2019, the loan total of \$13,030,632 is shown net of imputed interest at a rate of 2.23% of \$3,535,969 for a total net balance of \$9,494,663. This loan is reported as long-term loans receivable on the statement of net position.

Fiscal Year Ending April 30,	2019	
	Principal	Interest
2020	\$ 205,978	\$ 192,180
2021	229,554	204,801
2022	234,725	199,629
2023	240,013	194,341
2024	245,421	188,934
Thereafter	8,338,972	2,556,084
TOTAL	\$ 9,494,663	\$ 3,535,969

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

12. CUSTOMER PREPAYMENTS AND NON-CHARTER CUSTOMERS LOANS RECEIVABLE (Continued)

The Commission, based upon a previously enacted resolution that gave the Commission the ability to finance the Connection Facilities Cost for potential subsequent customers, entered into the Intergovernmental Agreement Concerning Loan for Connection Facilities to Implement Water Service to the Village. The Connection Facilities loan amount will be capped at \$21,000,000. The Commission would draw money from this amount as needed to complete the construction of all charges related to the completion of the connection facilities needed to supply water to the Village.

The loan will be repaid over 240 monthly payments (20 years) at an interest rate of the lower of the highest monthly average yield to maturity interest rate earned by the Commission (total all funds) as reported monthly on the Commission's Schedule of Investments for the immediately preceding fiscal year (May 1 - April 30) as determined by the Commission plus one percent (1%) or four percent (4%) per annum. Interest will begin to be charged as withdrawals from the loan are needed. Interest will be capitalized on a monthly basis until the Village begins making payments on this loan. The Commission's highest monthly average yield in fiscal year 2017-2018 was 1.58% and in 2018-2019 was 2.17%.

Loan payments will begin on the earlier of the first month after the Village begins taking water from the Commission or January 10, 2020. As of April 30, 2019 and 2018, loans totaling \$18,086,210 and \$3,052,028, respectively, were due from the customer. This loan is reported as long-term loans receivable on the statement of net position.

13. SALES TAX

As of June 1, 2016, the sales tax imposed was no longer imposed or collected. There was no referendum introduced for a continuation of the tax to be approved by the voters. Sales tax received subsequent to June 1, 2016 is the result of collections efforts by the state and remitted to the Commission. This additional sales tax is recorded as revenue in the period received.

DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

14. CHANGE IN ACCOUNTING PRINCIPLE

The Commission recorded the following change in accounting principle during the year ended April 30, 2019:

	<u>Increase (Decrease)</u>
CHANGE IN ACCOUNTING PRINCIPLE - BUSINESS-TYPE ACTIVITIES	
To record the total OPEB liability and write off the net other postemployment benefits obligation	<u>\$ (387,299)</u>
TOTAL CHANGE IN ACCOUNTING PRINCIPLE - BUSINESS-TYPE ACTIVITIES	<u>\$ (387,299)</u>

For the fiscal year ended April 30, 2019, the Commission implemented GASB Statement No. 75. With the implementation, the Commission is required to retroactively record the total postemployment benefit liability and write-off the net OPEB obligation. Information is not available to restate for 2018. Accordingly, disclosures required under GASB Statement No. 45 are presented in footnote 11.

REQUIRED SUPPLEMENTARY INFORMATION

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET PENSION LIABILITY AND RELATED RATIOS
ILLINOIS MUNICIPAL RETIREMENT FUND

Last Four Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2018***	2017**	2016*	2015
TOTAL PENSION LIABILITY				
Service cost	\$ 285,560	\$ 315,765	\$ 305,807	\$ 289,658
Interest	1,151,046	1,126,142	1,038,857	963,114
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	57,707	(122,844)	238,543	146,673
Changes of assumptions	488,650	(506,771)	-	-
Benefit payments, including refunds of member contributions	(481,292)	(448,960)	(399,819)	(395,421)
Net change in total pension liability	1,501,671	363,332	1,183,388	1,004,024
Total pension liability - beginning	15,445,150	15,081,818	13,898,430	12,894,406
TOTAL PENSION LIABILITY - ENDING	\$ 16,946,821	\$ 15,445,150	\$ 15,081,818	\$ 13,898,430
PLAN FIDUCIARY NET POSITION				
Contributions - employer	\$ 218,737	\$ 289,995	\$ 889,218	\$ 1,594,623
Contributions - member	134,654	129,996	131,239	122,417
Net investment income	(898,566)	2,616,212	940,747	64,591
Benefit payments, including refunds of member contributions	(481,292)	(448,960)	(399,819)	(395,421)
Other/administrative expense	198,146	(118,803)	48,402	(204,380)
Net change in plan fiduciary net position	(828,321)	2,468,440	1,609,787	1,181,830
Plan fiduciary net position - beginning	17,517,352	15,048,912	13,439,125	12,257,295
PLAN FIDUCIARY NET POSITION - ENDING	\$ 16,689,031	\$ 17,517,352	\$ 15,048,912	\$ 13,439,125
EMPLOYER'S NET PENSION LIABILITY (ASSET)	\$ 257,790	\$ (2,072,202)	\$ 32,906	\$ 459,305
Plan fiduciary net position as a percentage of the total pension liability (asset)	98.48%	113.42%	99.78%	96.70%
Covered payroll	\$ 2,992,300	\$ 2,888,810	\$ 2,916,407	\$ 2,720,369
Employer's net pension liability (asset) as a percentage of covered payroll	8.62%	(71.73%)	1.13%	16.88%

*No assumption changes were made since the prior measurement date.

**Changes in assumptions related to salary increases, price inflation, mortality tables, and retirement ages.

***The discount rate assumption was changed from 7.50% to 7.25% in 2018.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS
ILLINOIS MUNICIPAL RETIREMENT FUND**

Last Four Fiscal Years

FISCAL YEAR ENDED APRIL 30,	2019	2018	2017	2016
Actuarially determined contribution	\$ 190,696	\$ 285,631	\$ 282,313	\$ 294,359
Contributions in relation to the actuarially determined contribution	190,696	285,631	282,313	294,359
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 3,173,065	\$ 2,936,315	\$ 2,864,078	\$ 2,747,867
Contributions as a percentage of covered payroll	6.01%	9.73%	9.86%	10.71%

Notes to Required Supplementary Information

The Commission made additional contributions of \$300,000 and \$1,574,330 during the fiscal years ending April 30, 2017 and 2016, respectively.

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 25 years (ten-year rolling period for nontaxing bodies); the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.50% annually, projected salary increases assumption of 3.75% to 14.50% compounded annually, and postretirement benefit increases of 3.00% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

SCHEDULE OF FUNDING PROGRESS
OTHER POSTEMPLOYMENT BENEFIT PLAN

April 30, 2019

Actuarial Valuation Date April 30	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL) Entry-Age	(3) Funded Ratio (1) / (2)	(4) Unfunded AAL (UAAL) (2) - (1)	(5) Covered Payroll	UAAL as a Percentage of Covered Payroll (4) / (5)
2013	-	\$ 86,237	0.00%	\$ 86,237	\$ 2,643,508	3.26%
2014	*	*	*	*	*	*
2015	*	*	*	*	*	*
2016	*	256,153	0.00%	256,153	2,604,921	9.80%
2017	*	*	*	*	*	*
2018	*	*	*	*	*	*

*The requirements under GASB Statement No. 45 require an actuarial valuation every three years. Therefore, no actuarial valuation was done as of April 30, 2014, 2015, 2017, and 2018.

The following assumption changes were made during the April 30, 2016 valuation: The implicit liability factor was changed from 40% to 80% of the premium.

GASB Statement No. 75 was implemented for the fiscal year ended April 30, 2019.

(See independent auditor's report.)

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

April 30, 2019

Fiscal Year	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed
2014	\$ 6,370	\$ 7,755	82.14%
2015	6,370	7,755	82.14%
2016	12,543	24,036	52.18%
2017	14,754	24,997	59.02%
2018	12,279	25,997	47.23%
2019	N/A	N/A	N/A

The following assumption changes were made during the April 30, 2016 valuation: The implicit liability factor was changed from 40% to 80% of the premium.

GASB Statement No. 75 was implemented for the fiscal year ended April 30, 2019.

(See independent auditor's report.)

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S
TOTAL OPEB LIABILITY AND RELATED RATIOS
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Last Fiscal Year

MEASUREMENT DATE APRIL 30,	2019
TOTAL OPEB LIABILITY	
Service cost	\$ 7,487
Interest	18,587
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes of assumptions	7,374
Benefit payments, including refunds of member contributions	<u>(20,264)</u>
Net change in total OPEB liability	13,184
Total OPEB liability - beginning	<u>478,331</u>
TOTAL OPEB LIABILITY - ENDING	<u>\$ 491,515</u>
Covered payroll	\$ 3,173,065
Employer's total OPEB liability as a percentage of covered payroll	15.49%

There were changes in assumptions related to the discount rate in 2019.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

SUPPLEMENTAL DATA

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

SCHEDULE OF REVENUES, EXPENSES, AND
CHANGES IN NET POSITION - BUDGET AND ACTUAL

For the Year Ended April 30, 2019
(with comparative actual for the year ended April 30, 2018)

	<u>2019</u>		<u>2018</u>	
	Budget	Actual	Variance	Actual
OPERATING REVENUES				
Water sales				
Operations and maintenance costs	\$ 122,037,409	\$ 126,131,182	\$ 4,093,773	\$ 129,421,733
Customer differential	873,862	866,565	(7,297)	889,088
Other income	-	156,949	156,949	35,631
	<hr/>			
Total operating revenues	122,911,271	127,154,696	4,243,425	130,346,452
<hr/>				
OPERATING EXPENSES				
Water supply costs	106,717,370	108,701,554	1,984,184	110,529,039
Personal services	4,849,064	4,452,893	(396,171)	4,106,649
Insurance	663,800	1,146,563	482,763	554,144
Professional and contractual services	1,091,520	698,281	(393,239)	640,709
Administrative costs	722,461	497,260	(225,201)	465,349
	<hr/>			
Total operating expenses	114,044,215	115,496,551	1,452,336	116,295,890
<hr/>				
OPERATING INCOME BEFORE DEPRECIATION	8,867,056	11,658,145	2,791,089	14,050,562
Depreciation	9,418,000	8,887,520	(530,480)	8,750,995
	<hr/>			
OPERATING INCOME (LOSS)	(550,944)	2,770,625	3,321,569	5,299,567
<hr/>				
NON-OPERATING REVENUES (EXPENSES)				
Sales tax	-	112,907	112,907	361,789
Investment income	669,250	5,150,182	4,480,932	(209,088)
Gain (loss) on disposal of capital assets	-	3,836	3,836	-
	<hr/>			
Total non-operating revenues (expenses)	669,250	5,266,925	4,597,675	152,701
<hr/>				
CHANGE IN NET POSITION	118,306	8,037,550	\$ 7,919,244	5,452,268
<hr/>				
NET POSITION, MAY 1		509,950,580		504,498,312
Change in accounting principle		(387,299)		-
		<hr/>		
NET POSITION, MAY 1, RESTATED		509,563,281		504,498,312
		<hr/>		
NET POSITION, APRIL 30		<u>\$ 517,600,831</u>		<u>\$ 509,950,580</u>

(See independent auditor's report.)

STATISTICAL SECTION

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

SALES TAX REVENUES

For the Years Ended April 30

<u>Year Ended</u>	<u>Sales Tax Revenues</u>
2019	\$ 112,907
2018	361,789
2017	4,251,754
2016	37,284,925
2015	36,791,962

As of June 1, 2016, the sales tax imposed was no longer imposed or collected. There was no referendum introduced for a continuation of the tax to be approved by the voters.

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

STATE WATER ALLOCATIONS

April 30, 2019

	(Millions Gallons Per Day) ⁽¹⁾		
	2010	2020	2030
Addison	4.230	4.457	4.682
Argonne National Laboratory (2)	0.758	0.758	0.758
Bartlett	-	3.290	3.700
Bensenville	2.571	2.616	2.660
Bloomingtondale	2.767	3.048	3.327
Carol Stream	4.213	4.600	4.926
Clarendon Hills	0.832	0.888	0.942
Darien	2.934	3.254	3.293
Downers Grove	6.589	7.265	7.937
DuPage County			
Glen Ellyn Heights	0.210	0.283	0.395
Steeple Run	0.183	0.189	0.195
S.E.R.W.F.	0.643	0.708	0.782
Hobson Valley	0.051	0.126	0.195
York Township	0.172	0.172	0.172
Elmhurst	4.699	4.749	4.797
Glen Ellyn	2.985	3.164	3.349
Glendale Heights	2.869	2.977	3.086
Hinsdale	2.762	2.923	3.081
Illinois American			
Arrowhead	0.190	0.190	0.190
Country Club Estates	0.105	0.105	0.105
DuPage/Lisle	0.555	0.585	0.615
Liberty Ridge East	0.042	0.048	0.054
Liberty Ridge West	0.305	0.349	0.400
Lombard Heights	0.065	0.065	0.065
Valley View	0.700	0.700	0.700
Itasca	1.666	1.951	2.143
Lisle	3.024	3.261	3.497
Lombard	4.777	5.177	5.572
Naperville	18.803	21.683	24.560
Oak Brook	4.205	4.508	4.675
Oak Brook Terrace	0.281	0.293	0.293
Roselle	2.206	2.357	2.508
Villa Park	2.146	2.206	2.284
Westmont	2.945	3.069	3.173
Wheaton	5.821	6.008	6.191
Willowbrook	1.267	1.452	1.636
Winfield	1.011	1.188	1.366
Wood Dale	1.613	1.680	1.747
Woodridge	3.876	4.479	4.479
TOTAL AVERAGE MGD	<u>95.071</u>	<u>106.821</u>	<u>114.530</u>

(1) State Water allocations are expressed in terms of average quantity per day. Actual use in a day may exceed average daily use.

(2) The state has determined that no water allocation permit is required for Argonne National Laboratory to draw water from Lake Michigan. The figures set forth in this table represent the maximum amount of water the Commission is obligated to sell to Argonne National Laboratory.

**DUPAGE WATER COMMISSION
ELMHURST, ILLINOIS**

WATER REVENUES AND USAGE

For the Years Ended April 30

Year Ended	Water Sales (1)	Gallons Sold (in 000's)
2019	\$ 126,131,182	25,533,704
2018	129,421,733	26,526,474
2017	124,194,634	25,914,123
2016	124,688,829	25,811,051
2015	115,470,573	25,959,645

(1) Amounts include water sales from operation and maintenance costs and fixed costs, excludes customer differential.